

Contact: See individual reports

# **Members' briefing pack**

# **Tuesday, 14 November 2023**

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**Spelthorne Borough Council, Council Offices, Knowle Green** 

**Staines-upon-Thames TW18 1XB** 



# Corporate Policy & Resources Committee

# 16 October 2023



Recommendations	To note the projected (£3.4m) underspend on the Council's capital projects as at 30 June 2023.
	Service delivery
	Environment
	Recovery
	Affordable housing
Corporate Priority	Community
Exempt	No
Ward(s) Affected	All Wards
Report Author	Paul Taylor Chief Accountant
Purpose of the report	To note
Title	Quarter 1 (30 June 2023) Capital Monitoring report

### 1. Report Summary

- 1.1 This report does not reflect any changes in forecast expectations because of the revised Direct Housing Delivery Strategy document, which is aiming to suspend the Council's direct delivery housing development projects. The Corporate Policy & Resources Committee approved the suspension on 11 September 2023 and it will go before full Council on 19 October for a formal decision and if approved, it will see a reduction in the Capital Programme borrowing requirement over the next four years by £286m and it could see up to £13m of capitalised costs released back to the Revenue Budget, officers are currently looking to provide options to cover these costs and the ongoing revenue costs through a number of options, including the use of reserves.
- 1.2 The report seeks to update Councillors on the performance of the Council's capital projects against the approved Capital Programme budget, as at 30 June 2023 and the projected (£3.4m) underspend (March: (£3.9m) underspend restated).
- 1.3 There have been no changes to the reported variances since the last report (Q4 Outturn on 31 March 2023) for the following committees:
  - (a) Community Wellbeing & Housing
  - (b) Environment & Sustainability
  - (c) Neighbourhood Services

- 1.4 There is no capital expenditure for the Economic Development Committee.
- 1.5 The main changes that have taken place between 1 April 2023 and 30 June 2023 for each committee is as follows:
  - (a) Corporate Policy and Resources
    - i) Ashford MSCP no under/overspend (Mar: £1.3m overspend) the approved budget has increased from £15,267,000 to £18,570,000.
    - ii) Benwell 1 & 2 Land & Building Following a review of the challenges facing Knowle Green Estates (KGE) the split of land values was reassessed and reapportioned, however, the combined overspend of £422,300 and £200,600 for phase 1 and phase 2 respectively, amounts to £622,900 overspend. (March: £622,900 overspend) Therefore, no overall change from last quarter.
    - iii) Thameside House (£160k) underspend (March: (£160k) underspend restated), the approved budget for this project was £64,290,000, which included the original land purchase. The forecast to complete based on the approved budget was £64,130,000.

In previous reports, as highlighted in the March Outturn report, the forecast was based on the latest design proposal submitted to the Development Subcommittee, rather than based on the approved budget design.

The report now reflects this, Tothill MSCP – Approved budget is now £82m and it has absorbed the initial Council approved budget of £4.5m, shown in March.

### 2. Key issues

- 2.1 The Capital Monitoring report covers the cumulative forecast expenditure to complete the project as at 30 June 2023, against the cumulative Council approved Capital Programme budget.
- 2.2 Although the projects may have a budget allocation in the Capital Programme, any changes to the approved project or increases in forecast to complete the project, over and above the approved budget will require prior approval by Corporate Policy & Resources Committee before drawing down against that budget.
- 2.3 Officers are beginning to see the impact of Brexit, and the Cost-of-Living Crisis on the Council's development projects, in particular inflation on building costs, availability of labour and shorter fixed price guarantees from building suppliers. Coupled with the substantial increase in the Bank of England base rate, and the short-term impact on the gilts market, the cost of borrowing has increased from an average of 2.3% to over 5.2% in the last twelve to eighteen months, and this has resulted in a significant increase in loan finance costs for financing of new capital works.
- 2.4 Previous Council decisions to impose height restrictions on the Oast House & Thameside developments has resulted in an opportunity cost to the Council of £70m over the next 50 years, or the equivalent of an average of £1.25m per annum.

- 2.5 Many of the development projects were acquired by the Council several years ago, and due to a mixture of delays including at the planning stage and Council imposed moratoriums, the projected income from these projects has not materialised as originally planned, creating a triple whammy, on the Council's finances, which will put pressure on future income over the short to medium term.
- 2.6 Going forward, it is imperative that the Council avoids taking projects to the Planning Committee, only for them to be refused as this is costing the Council a substantial amount of money, approximately £140k for the Whitehouse Residential project that was approved by Development Subcommittee and turned down by the Planning Committee. However, it should be noted the latter committee have different considerations to take into account, and need to make a planning based decision. They are required to set aside the financial implications of the Council as landowner to one side.
- 2.7 Officers are also concerned about the ongoing impact of the Cost-of-Living crisis, as the increase in the Bank of England base rates impacts on those residents with low interest fixed rate mortgages that have or are coming to an end and will need to be replaced with high interest fixed mortgages, which will squeeze household incomes even further and could impact on collection rates for the Councils Council Tax and reduce the income from Fees & Charges, notable the car parks and green waste and the ongoing underlying subsidy of the Council's Meals on wheels service.
- 2.8 Following the recommendations of the Corporate Policy & Resources Committee to cease the direct affordable housing and private rental schemes, at their meeting on 11 September, officers are updating the estimated Capital Programme to reflect these changes to enable Council to make an informed decision at their meeting in October.
- 2.9 Alongside this work, officers will continue to closely monitor all these risks.
- 2.10 As reported last quarter, Officers continue to monitor the impact of inflation on the material and labour costs for our development contracts, which is forecast to have a £40m+ adverse impact on the Council's Capital budgets over the four years and this will have a knock-on impact on our revenue budgets due to increased interest charges, as notified by the Public Works Loan Board (PWLB) and greater costs to be financed.
- 2.11 For the quarter ended 30 June 2023 the approved Capital Programme was £360.8m (March: £339.3m), The latest forecast outturn position is £357.4m (March: £335.4m), giving a projected aggregate (£3.4m) underspend (March: (£3.9m) underspend restated) as per Appendix A below. Until planning consent is granted, and final terms have been negotiated for build contracts, there is likely to be ongoing adverse fluctuation due to construction market volatility.
- 2.12 The projected aggregate over/underspend by Committee as per Appendix B is as follows:
  - (a) Administrative projected (£22k) underspend (March: (195k) underspend).
  - (b) Community Wellbeing & Housing projected £nil over/underspend (March: £nil over/underspend restated). **No change from last quarter.**

- (c) Environment & Sustainability projected £104k overspend (March: £104k overspend) **No change from last quarter.**
- (d) Corporate Policy & Resources Committee projected (£3.5m) underspend (March: (£3.8m) underspend restated).
- (e) Neighbourhood Services & Enforcement £nil over/underspend (March: £nil over/underspend restated) **No change since last quarter.**

### 2.13 Capitalisation of borrowing costs

2.14 Due to the suspension of the Council's Direct Affordable Housing Strategy officers are assessing each development property and calculating the expected impact on revenue budgets in 2023/24 and beyond, should Council endorse the decision at their meeting in October.

# 3. Variance analysis

- 3.1 We report on any significant movement in forecast variance over £50k or 20% of budget, whichever is the highest, or if there has been a significant development since last quarter, by committee as follows:
- 3.2 Administrative projected (£22k) underspend (March: (£195k) underspend).
- 3.3 Community Wellbeing & Housing £nil over/underspend (March: £nil over/underspend restated). **No change from last quarter.**
- 3.4 Environment & Sustainability £104k overspend (March: £104k overspend), no change from last quarter.
  - (a) Laleham Park Upgrade £104k overspend (March: £104k overspend) **no change from last quarter.**
- 3.5 Corporate Policy & Resources (£3.5m) underspend (March: (£3.8m) underspend restated).
  - (a) Ashford MSCP £nil under/overspend this quarter (March: £1.3m overspend) The approved budget was increased in the quarter to £18,570,000.
  - (b) Benwell House Phase 1 Development costs Underspend (£2.6m) (March: (£2.6m) underspend). **No change from last quarter.**
  - (c) Benwell House Phase 1 land costs £422k overspend, (March: £422k overspend restated, please refer to 1.3 (b) (ii) above. **No change from last quarter.**
  - (d) Benwell House Phase 2 design costs £nil under/overspend as this is the first quarter of reporting this capital project.
  - (e) Benwell House Phase 2 land costs £201k overspend (March £201k overspend restated, please refer to 1.3 (b) (ii) above. **No change from last quarter.**
  - (f) Former Decathlon unit (£2.0m) Underspend (March: (£2.0m) underspend) **No change from last quarter.**
  - (g) Harper House (£61k) underspend (March: £nil under/overspend) Contract now finalised.

- (h) Oast House (£6.1m) underspend (March: (£6.1m) underspend). **No change since last quarter.**
- (i) Thameside House (£160k) underspend (March: (£160k) underspend restated) please note comments in 1.3 (b) (iii) above. **No change from last quarter.**
- (j) Tothill MSCP £nil under/overspend (March: £nil under/overspend) please note the comments in 1.3 (b) (iv) above. **No change from last quarter.**
- (k) Victory Place £6.0m overspend (March: £6.0m overspend) **No change** from last quarter.
- (I) Whitehouse Residential £110k underspend (March: £110k underspend) **No change from last quarter.**
- (m) West Wing £70k overspend (March: £70k overspend) **No change from last quarter.**
- (n) 91/93 High Street (£1.2m) underspend (March: underspend (£1.2m)) Original design is financially unviable and is being reviewed before being resubmitted for approval, **Therefore, no change from last quarter.**
- 3.6 Neighbourhood Services & Enforcement Over/underspend £nil (March: over/underspend £nil). **No change from last quarter.**

## 4. Financial implications

- 4.1 Once a project is completed, any underspend on the approved Capital Programme enables the Council to invest the monies to gain additional treasury management investment income or to fund additional schemes.
- 4.2 Working closely with our Treasury Management advisors, Officers are currently saving the Council more than £1,300k per annum in interest charges, through prudent use of short-term interest rates to fund regeneration development projects.

#### 5. Risk considerations

5.1 The significant risks for our capital programme continue to be the delay in commencing our development projects, seeing costs rise as the construction industry experiences significant inflationary increases in building and labour costs. Further, the recent upward trend in interest base rates is impacting on our development properties, as the Council funds these projects from short term borrowing, before fixing the loan interest via the Public Works Board on completion of each project.

#### 6. Procurement considerations

6.1 Where necessary, actions will be implemented to effectively manage any procurements that are in progress'.

#### 7. Legal considerations

- 7.1 None.
- 8. Other considerations

8.1 During 2023/24 Officers will be expected to progress their capital projects, and where projects have not commenced, may be requested to cancel the project and reapply for capital funds, so that the unused funds can be utilised elsewhere by Council, or to reduce expected borrowing requirements, rather than having funds tied up in capital projects that are not progressing.

# 9. Equality and Diversity

- 9.1 This Council is committed to delivering equality, improving diversity and being inclusive in all our work as a service provider and an employer.
- 9.2 We incorporate equality into our core objectives, making every effort to eliminate discrimination, create equal opportunities and develop good working relationships between different people.

### 10. Sustainability/Climate Change Implications

10.1 Spelthorne Borough Council has declared a climate emergency and each capital project will be looking to reduce its carbon footprint within the financial constraints imposed on it.

# 11. Timetable for implementation

- 11.1 Not applicable.
- 12. Contact
- 12.1 Paul Taylor p.taylor@spelthorne.gov.uk

Background papers: There are none.

### Appendices:

**Appendix A –** Summary Capital Monitoring Report by Committee as at 30 June 2023.

**Appendix B –** Detailed Capital Monitoring Report by Committee as at 30 June 2023.

# Appendix A 22/09/2023

# **CAPITAL MONITORING REPORT AT 30 JUNE 2023**

Committee	REVISED BUDGET	MANAGER'S PROJECTED OUTTURN	PROJECTED VARIANCE
Community Wellbeing & Housing- DFG Annual Programme	59,600	59,600	0
Community Wellbeing & Housing	49,900	49,900	0
Administration	806,500	784,300	-22,200
Corporate Policy & Resources	353,931,563	350,415,463	-3,516,100
Environment & Sustainability	5,957,500	6,061,000	103,500
	£360,805,063	£357,370,263	-£3,434,800

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Appendix B

# CAPITAL MONITORING REPORT AT 30 JUNE 2023

Cost **Description Current Cumulative** Portfolio / Service Managers Cumulative Head Centre Budget Projected Outturn Budget vs at 30 June Projected Outturn

Variance

Comments

#### **Housing Investment Programme**

#### Community Wellbeing & Housing- DFG Annual Programm

Karen Sinclair	40203 Disabled Facilities Mandatory	943,200 0	943,200	0
Karen Sinclair	40204 Disabled Facilities Discretion	59,600	59,600	0
	Grants received from Central Government	-943,200	-943,200	0
	Net Cost of Disabled Facilities Grants	£59,600	£59,600	£0 Annual Programme
Total For HIP		£59,600	£59,600	£0

### **Other Capital Programme**

#### Community Wellbeing & Housing

Karen Sinclair 42014 LOCATA 49,900 0 Implementing Summer 23 49,900

> £49,900 Committee Total £49,900 £0

# **CAPITAL MONITORING REPORT AT 30 JUNE 2023**

Portfolio / Service Cost Description Current Cumulative Managers Cumulative Comments
Head Centre Budget Projected Outturn Budget vs
at 30 June Projected Outturn
Variance

Environment & S	<u>Sustainability</u>			
Sandy Muirhead	41617 River Thames Scheme	1,300,000	1,300,000	0 The capital for the River Thames scheme is within the capital strategy and providing the Development Consent Order is approved construction can then begin late 25/26 so spend likely either late 25/26 or early 26/27.
Jackie Taylor	41302 Car Park Mgmt. System Update	250,000	250,000	0 Currently on hold pending the review of our off street parking provision
Jackie Taylor	41308 Car Park Mgmt. & Issue System	50,000	50,000	0 Currently on hold pending the review of our off street parking provision
Jackie Taylor	41501 New Food Waste Vehicles	400,000	400,000	0 Delivery is expected in September 2023
Jackie Taylor	41503 Replacement Refuse Vehicle	80,000	80,000	0 Delivery is expected later in the year due to supply issues
	External Funding	-45,000	-45,000	0 This income is an insurance payback and offsets the item above
Jackie Taylor	41507 Waste & Cleansing Vehicles	3,220,000	3,220,000	0 Budget is expected to be used by end of the year
Jackie Taylor	41606 County Transit Site	127,000	127,000	0 Project on hold until site can be agreed. This is a contribution towards cost of a site in another part of the County.
Jackie Taylor	41608 River Ash Broadwalk	150,000	150,000	0 Tender due to go out in August 23 with award scheduled for October 2023, installation expected November 2023
	Bronzefield reserve Funding	-150,000	-150,000	0
Jackie Taylor	41609 Replacement Spelride Bus	100,000	100,000	0 More electric minibuses are now available for consideration and a tender exercise is already underway
Jackie Taylor	41615 Laleham Nursery Portacabins	116,000	116,000	Budget is now to be used for capital improvements to the nursery building and not to purchase porta cabins. We are putting applications through for CIL funding Whilst portacabine are not now to be purchased this funding will
Jackie Taylor	41616 Replacement CCTV Cameras	35,000	35,000	0 Quotes have been received and will be evaluated to ensure best value when purchasing new CCTV cameras
Jackie Taylor	41620 Wheelie Bins - annual programme	50,000	50,000	0 Wheelie bins purchased as and when supply demands through the year
	Total	£5,683,000	£5,683,000	£0
Tracey Willmott- French	41314 Air Quality	24,500	24,500	The scenario modelling is now completed, along with the further modelling wanted by Councillors at Moor Lane (near the M25) and residential roads alongside the A30 Georgian Close. Pollution Control were due to write the specification brief ready to go out to tender in November, but this had to be delayed due to other high priority worl with shorter timeframes. Such work included an investigation into a waste oil contamination issue, progressing a liquid waste spill clean-up, responding to the Local Plan, and reviewing environmental reports submitted in
	Total	£24,500	£24,500	£0
Coralie Holman	41026 Laleham Park Upgrade	£250,000 £250,000	£353,500 £353,500	£103,500 £103,500
	Committee Total	£5,957,500	£6,061,000	£103,500

# **CAPITAL MONITORING REPORT AT 30 JUNE 2023**

Portfolio / Service Cost Description Current Cumulative Managers Cumulative Comments
Head Centre Budget Projected Outturn Budget vs
at 30 June Projected Outturn
Variance

Corporate Police	cy & Resources			
Coralie Holman	41024 Spelthorne Leisure Centre Development	48,370,000	48,370,000	Superstructure completes end Sept 23. On budget. Reporting 5 weeks behind programme Resequencing
				programme to mitigate delays. No cost implications
Coralie Holman	41328 Ashford MSCP Residential Scheme	18,570,000	18,570,000	0 Planning application now submitted. The scheme is to be discussed with Development Sub Committee on 31 July. Scheme design to be amended or value engineered to be KGE viable.
Coralie Holman	413280 Ashford MSCP - Homes for England Grant	-4,630,027	-4,630,027	0
Coralie Holman	42042 Benwell Development cost Phase 1	13,800,000	11,200,000	-2,600,000 Construction Complete- final account under negotiation with main contractor and it is anticipated to be completed before end of FY23/24. Forecast budget for build and fees. Allocation of PM time/interest to be provided by Finance.
Coralie Holman	Benwell 1 Land & Building	6,883,700	7,306,000	422,300
Coralie Holman	42052 Whitehouse -Land Cost, Design Fees & Construction Phase B	5,229,721	5,119,721	-110,000 Planning application submitted 18 Dec 22 and validated 16 Jan 23, now awaiting planning determination prior to construction costs being confirmed . Scheme is KGE viable with Homes England grant funding.
	42052 Whitehouse - Homes for England Grant	-1,385,657	-1,385,657	
Coralie Holman	42054 Thameside House	64,290,000	64,130,000	-160,000 Scheme design to be discussed with Development Sub Committee on 31 July. The design and costs likely to be amended following DSC input.
Coralie Holman	42055 West Wing	5,780,000	5,850,000	70,000 No change to financials. Project complete. Final account being negotiated with contractor - delay due to insurance claim for water damage.
Coralie Holman	42056 Whitehouse Hostel - Phase A	4,400,000	4,400,000	O Project complete - final account under negotiation with main contractor and it is anticipated to be completed by end of 2023
Coralie Holman	42057 Victory Place (Ashford Hospital car park site)	36,730,000	42,760,000	6,030,000 Scheme being taken to Development Sub Committee on 04 September for approval to proceed. Anticipated costs of main build are £35m. The current memorandum of Understanding with the NHS needs to be amended to allow affordable housing due to the HE Funding being essential for viability.
Coralie Holman	42057 Victory Place - Homes for England Grant	-10,310,000	-10,310,000	0
Coralie Holman	42060 Oast House	105,200,000	99,100,000	-6,100,000 Reviewing reduced scheme alongside 2nd phase new block on Site C with DSC. HE funding being explored.  Consequently project subject cost fluctuation and programme delay.
Coralie Holman	42060 Oast House - HE Funding	-23,250,000	-23,250,000	0
Coralie Holman	42060 Oast House - NHS Funding	-45,000,000	-45,000,000	0
Coralie Holman Coralie Holman	42062 Harper House Redevelopment 42063 Elmsleigh Centre	3,451,000 5,350,000	3,390,000 5,350,000	-61,000 No change to financials. Project complete - negotiating final account to be paid.  O To be reviewed upon Local Plan & Staines development framework. Previous budget of £18m split for projects at
Coralle Holman	42063 Elitisleigh Centre	5,350,000	5,350,000	91-93 High Street, Tothill Redevelopment & Decathlon. £5.35m left over after allocations.
Coralie Holman	42065 91/93 High Street	6,000,000	4,792,000	-1,208,000 Original scheme is unviable. Will review as a 2 unit conversion. Budget to be confirmed in due course once new design is finalised.
Coralie Holman	42066 Tothill MSCP	82,000,000	82,000,000	0 Development options are being taken to Development Sub Committee on 04 September for committee input into design. Budget will be firmed up following councillor feedback.
	42066 Tothill MSCP - HE Funding	-20,000,000	-20,000,000	0
Coralie Holman	42067 Decathlon Unit, Elmsleigh	150,000	150,000	0 Full capital budget not required as current plan is for SCC to take on lease and redevelop in return for rent free lease for Staines Library. £150k required to install new passenger lift.
Coralie Holman	42069 Ashford Community Centre	3,500,000	3,500,000	This is with strategic planning team for further advise on the project.
Coralie Holman	42070 Cedar Rec Toilet Block	250,000	250,000	0 This project is on hold and to commence subject to the Community Lettings Policy being reviewed by Councillors. A task group is to be set up to discuss the CLP. An updated forecast will be prepared once the CLP has been agreed.
Coralie Holman	42071 Greeno Rec	1,200,000	1,200,000	O This project is on hold and to commence subject to the Community Lettings Policy being reviewed by Councillors.  A task group is to be set up to discuss the CLP. An updated forecast will be prepared once the CLP has been agreed.
Coralie Holman	42072 Manor Park Pavilion	750,000	750,000	O This project is on hold and to commence subject to the Community Lettings Policy being reviewed by Councillors.  A task group is to be set up to discuss the CLP. An updated forecast will be prepared once the CLP has been agreed.
Coralie Holman	42073 Revelstoke	400,000	400,000	0 No change to plan
Coralie Holman	42076 Sandhill Meadow Bridge	200,000	200,000	<ol> <li>Residential Association undertaking work. SBC to employ a monitoring consultant. Payment is on a staged basis.</li> <li>Timings to be confirmed when Residential Association finalise construction budget.</li> </ol>
Coralie Holman	42074 Property acquisition for families	35,000,000	35,000,000	0
1	42074 Local Authority Housing Fund Grant	-1,259,074	-1,259,074	0

#### **CAPITAL MONITORING REPORT AT 30 JUNE 2023** Portfolio / Service Cost **Description Current Cumulative** Managers Cumulative Comments Head Centre Budget vs Budget Projected Outturn at 30 June Projected Outturn Variance 42074 Recruit an additional Development Coralie Holman 600,000 0 600,000 Manager - Affordable Housing 42074 Funding for the additional Development -600,000 -600,000 0 Manager from Street Acquisitions budget (Growth) 42075 Benwell P2design 8,662,000 8,662,000 0 Planning submitted. Budget to be firmed up following planning approval and tender process. Coralie Holman Coralie Holman Benwell P2 Land 3,239,400 3,440,000 200,600 360,500 360,500 0 On Track to spend the budget, although 6 months behind the schedule to deliver. Paul Taylor 43609 Centros Upgrade Committee Total £353,931,563 £350,415,463

# CAPITAL MONITORING REPORT AT 30 JUNE 2023

Portfolio / Service Cost Description Current Cumulative Managers Cumulative Comments
Head Centre Budget Projected Outturn Budget vs
at 30 June Projected Outturn

Variance

Administration				
Alistair Corkish	43610 General Hard/Software - annual programm	166,500	166,500	0 Expected to be fully spent by end of this financial year
Alistair Corkish	43614 Network Infrastructure	170,000	170,000	0 Expected to be fully spent by end of this financial year
	Total	£336,500	£336,500	<u>£0</u>
Sandy Muirhead	43626 Customer Services Contact Cent	40,000	40,000	0 The remaining budget will be spent on further development of webchat and Ai and redevelopment of the IVR. Redevelopment of the IVR This will involve re-recording the options
Sandy Muirhead	43629 Net call Contact Centre	70,000	70,000	0 This will form part of the digital upgrade to be completed in 23/24
	Website Upgrade	85,000	85,000	
Sandy Muirhead	43636 Acquisition of GovTech	20,000	20,000	0 Acquisition of Gov Tech will automate all Ctax and Benefit applications resourcing may delay this until second half of 23/24
Sandy Muirhead	43512 SharePoint redesign & Relaunch	155,000	132,800	-22,200 SharePoint launch is being delayed as a result of staff recruitment delays. New member of staff has started in July 2022 but due to workload spend is expected in 23-24 and there will be recruitment of a further staff member as the process it taking longer than expected as services need support. Need to note Woking BC has 5 people working on SharePoint.
Sandy Muirhead	43515 Corporate EDMS Project	100,000	100,000	0 A substantial amount of the work for this project will also be covered off by the SharePoint budget (Cost centre 43512 above)
	Total	£470,000	£447,800	-£22,200
		2000 500	0701000	200.000
	Committee Total	£806,500	£784,300	-£22,200
Total For Other		£360,805,063	£357,370,263	-£3,434,800
Total Expenditure		468,378,021	464,943,221	-3,434,800
Total Expenditure		-107.572.958	-107,572,958	-0,404,000
GRAND TOTAL		£360,805,063	£357,370,263	-£3,434.800

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# Corporate Policy & Resources Committee



# 16 October 2023

Title	Q1 Revenue Monitoring Report as at 30 June 2023	
Purpose of the report	To note	
Report Author	Paul Taylor Chief Accountant	
Ward(s) Affected	All Wards	
Exempt	No	
Corporate Priority	Community Affordable housing Recovery Environment Service delivery	
Recommendations	The Committee is asked to:  1 -note the forecast underspend of (£182,081) for 2023-24 as at 30 June 2023 and  2 - approved the timing difference budget virement between landlord costs and the sinking fund which will be reversed in 2024-25.	
Reason for Recommendation		

## 1. Summary of the report

- 1.1 This report for the quarter ended 30 June 2023 does not reflect any changes in forecast expectations as a result of the revised Direct Housing Strategy document that will go before Council on 16 October, having previously been approved by the Corporate Policy and Resources Committee on 11 September 2023.
- 1.2 Officers are working on the revised Capital Programme to quantify the financial impact on the revenue budget for 2023-24 of suspending the directly delivery of the housing programme, as capital holding costs of between £10-13m are released to the revenue budgets, which will involve Council in approving amendments to the to current approved 2023-24 Revenue Budget.
- 1.3 Based on the work currently being carried out on the Medium Term Financial Plan, officers have identified a number of funding sources over the next two years to cover these costs, including the use of reserves, which will be discussed in parallel reports on this Agenda and approved by Council.

- 1.4 Shown below is a summary of the projected use of resources and forecast outturn position for the Council as at 30 June 2023, in respect of the financial year 2023-24, and is estimating a net underspend of (£182,081) as set out in appendix A.
- 1.5 The main issues to be aware of, which are detailed in the report below are:
  - (a) Unapportionable Central Overheads (£390k) underspend on superannuation payments, due to lower staff numbers than planned.
  - (b) Housing Needs (£135k) underspend due to staff vacancies and additional grant funding received, where grant funding is underutilised, subject to the conditions of the grant award, it will be transferred at the year end to revenue grants unapplied for future use.
  - (c) Housing Benefits Admin (£115k) underspend due to staff vacancies and additional grant funding received, where grant funding is underutilised, subject to the conditions of the grant award, it will be transferred at the year end to revenue grants unapplied for future use.
  - (d) Car Parks (£154k) underspend due to staff vacancies, on street parking expenditure now with SCC and under recovery of income.
  - (e) Grounds Maintenance £185k under recovery of verge cutting income from Surrey CC.
  - (f) Investment Property Income (£366k) over recovery of rental income from a new lease with a tenant and unexpected filming rights income.
  - (g) Regeneration income £139k under recovery of rents because of two rent free periods negotiated with our tenants.
  - (h) Landlord costs £569k overspent due to the awarding of a rent incentive to a new tenant.
    - i) Offset by a £344k reduction in the use of the Sinking Fund Reserve as the full transfer is no longer required.
  - (i) Budget virement between Landlord Costs and the Sinking Fund the original budget £5.9m has been increased to £11.0m, this is due to a delay in the call down of £4m due to a legal time limit, and this will now be drawn down in 2024/25 and mean that the £2.5m planned release of the sinking fund, will now be a £1.5m contribution to the sinking fund.

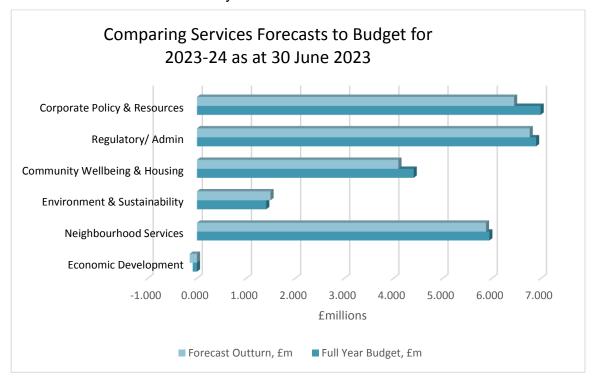
This is a timing difference and the net effect over 2023-24 and 2024-25 is neutral.

The remainder relates to the delayed Charter Building & Roundwood Avenue refurbishments that were put into the sinking fund at 31 March 2023, as approved by the Corporate Policy & Resources Committee.

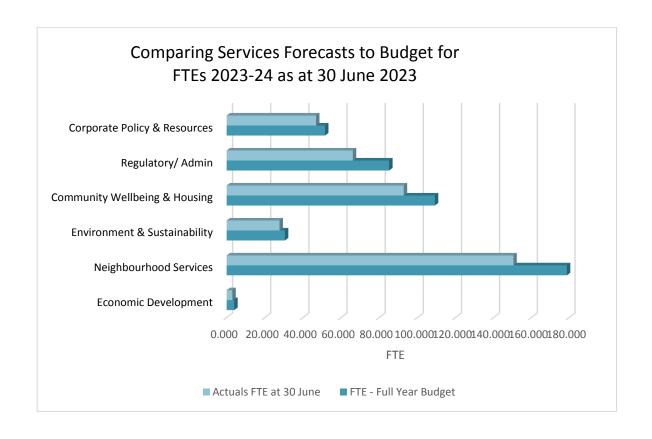
- 1.6 The current aggregate underspend is likely to change over the coming months and officers are predicting that there will be a small under/overspend at the 31 March 2024 and therefore no recommendation will be taken to move the underspend to reserves in this quarter.
- 1.7 As shown in table 2.3 below, the actual FTE's 387.1 are 72.25 FTE's below budget. In order to maintain service levels, Budget Managers are having to recruit agency staff, contractors and casual workers to fill these vacancies on a short term basis.

### 2. Key issues

- 2.1 The report considers the Council's financial position in the light of the COVID-19 pandemic legacy, the unfolding issues of the increase in Bank of England base rates, the Cost-of-Living crisis, and the Council's Medium Term Financial Plan (MTFP) that indicates that the Council is facing substantial pressure on cash flow and its budgets in the future. As with the financial crisis in 2008, officers are expecting the Council and the UK economy to take several years to recover from these issues.
- 2.2 The services budgets and forecast outturn are shown in the chart below and the key variances are summarised in the tables below, with a more detailed information on the variances by committee shown in section 3.



2.3 From Appendix A below, the aggregate budgeted FTEs (459.35) compared to actual FTEs (387.1) at 30 June 2023 is shown below across each Committee:



# 3. Committee commentary and variance analysis

3.1 The net underspend at Committees Service Level of (£1,021,980) as at 30 June 2023 by Committee is shown below:

	2023/24	2023/24	2023/24
	Budget	Forecast	Variance of
	Revised	Outturn	Forecast from
			Revised Budget
	£	£	£
Regulatory / Administrative Committees Corporate Policy & Resources Community Wellbeing & Housing Neighbourhood Services Economic Development Environment & Sustainability	6,898,400 6,990,400 4,410,800 5,949,300 (87,900) 1,409,700	6,769,055 6,451,558 4,099,550 5,880,709 (148,790) 1,496,638	(129,345) (538,842) (311,250) (68,591) (60,890) 86,938
NET EXPENDITURE AT SERVICE LEVEL	25,570,700	24,548,720	(1,021,980)

3.2 The following tables identify significant (greater than £20,000) differences from budget for services within each Committee. Where the aggregate

variance for the cost-of-service nets off to a figure less than £20,000, full details are disclosed for the sake of transparency.

Figures shown without brackets represent an overspend or under-recovery of income; figures with brackets represent an (underspend) or (over-recovery) of income.

# (a) Regulatory/ Administrative Committee

Service	Variance £'000	Comment
Corporate Management	40.0	Apprenticeship levy payments of £68k partially off-set by lower payments expected against Market Supplement budget resulting in a £39.4k overspend.
Customer Services	(100.0)	Underspends due to restructure of the service and vacant posts, partially being covered by agency & temporary staff.
Information & Comms Technology	(71.0)	(£31.0k) over recovery of income from reimbursed salary costs from Woking BC relating to secondment of a member of staff. Overspend of £75k on Cyber Treatment Plan fully funded from the Government Grant received. (£40.0K) underspend on salaries due to vacant positions, offset by additional overtime and temp. workers.
Legal	(39.6)	Over recovery of fees income recharged internally.
Total significant net variances	(91.4)	For the complete list of (£169.3k) favourable variances including those under £20k, please refer to appendix C

# (b) Corporate Policy & Resources Committee

Service	Variance £'000	Comment
Asset Management Administration	(43.4)	Underspend due to restructure of the team and vacant posts to establish how resources can be more efficiently allocated across the team.
Development Properties	26.1	Unbudgeted expenditure on electricity and water bills, premises insurance and security.
Facilities Management	(52.6)	(£48.3k) Underspend due to reduction in volume of printing externally and printers' maintenance costs were lower than anticipated.
Planned Maintenance Programme	(0.5)	An overspend of £96.7k on additional consultant fees to conduct surveys for heat decarbonisation and energy efficiency works which was fully funded by the Low Carbon Skills Grant received (£96.6k).
Project Management	(30.0)	Underspends due to vacancies.
Unapportionable Central Overheads	(390.0)	Monthly superannuation payments to Surrey County are lower than budgeted, which reflects the Council's overall underspending on staffing costs.

Total	(490.4)	For the complete list of (£498.9k) favourable variances
significant net		including those under £20k, please refer to appendix D
variances		

# (c) Community Wellbeing & Housing Committee

Service	Variance £'000	Comment
Community Centres	(36.2)	Underspend (£39.7k) because of vacant posts which will be filled by the end of summer.
Meals on Wheels	26.9	Overspend £29k due to contract cost increased
Spelthorne Family Support	(17.4)	Underspends of (£35k) on staffing due to vacant post, partially covered by temporary staff and from costs recharged for work on Afghan Refugees. £36.4k under recovery of income mainly due to lower reimbursement expected from Surrey County Council.
Housing Needs	(135.4)	(£137.4k) underspend due to staff vacancies and grant funding for the Intensive Support Officer; Rough Sleeper Co-ordinator; and Rough Sleeper Support Worker.
Homelessness	(0.5)	£59.1k under recovery of Rent Assured Income, offset by underspend of £51.5k on Rent Assured costs, making a net under recovery of 7.6k on Rent Assured.
Housing Benefits Admin	(115.1)	£60.5k underspend due to vacancies; income (£63.9k) above budget due to additional grants received which may be transferred to reserves.
Housing Benefits Payments	(37.9)	Housing Support Fund - (£133.0k) additional grant income received, offset by additional expenditure of £95.1k, currently providing a net over recovery of income of (£37.9k), which officers will need to deal with in the next 6-9 months.
Spelthorne Leisure Centre	(21.5)	Over recovery of income (£22.7k) due to the Council's profit share increasing because of inflation.
Total significant net variances	(337.1)	For the complete list of (311.3k) favourable variances including those under £20k, please refer to appendix E

# (d) Neighbourhood Services Committee

Service	Variance £'000	Comment
Car Parks	(154.7)	Underspend (£142.0k) due to staff vacancies, Underspend (£123.0k) as the on-street parking expenditure has passed to Surrey CC, offset by a £110.39k under recovery of income.
Cemeteries	(49.7)	(£49.7k) over recovery of income as officers are forecasting an increased in budget burial numbers over the course of the year.
Grounds Maintenance	185.0	£185.0k under recovery of income due to loss of highways maintenance contract with both Runnymede BC & Surrey County Council. Staffing budget was already reduced to reflect that but this was missed out as picked up by the Group Head after the budget process.
Total significant net variances	(19.4)	For the complete list of (£68.6k) favourable variances including those under £20k, please refer to appendix F

### (e) Economic Development Committee

Service	Variance £'000	Comment
Economic Development	(60.9)	(£60.9k) underspend on salaries due to vacant post
Total significant net variances	(60.9)	For the complete list of (£60.9k) favourable variances including those under £20k, please refer to appendix G

# (f) Environment & Sustainability

Service	Variance £'000	Comment
Planning Development Control	13.9	(£43k) underspend due to staff vacancies, £123k overspend due to additional planning appeal costs on the Debenhams application.
Planning Policy	58.8	Overspend on other expenditure including consultants doing work for hearings; awaiting outcome of ECM in Sept in connection with Local Plan; Software costs exceeded budget.
Total significant net variances	72.7	For the complete list of £87.0k adverse variances including those under £20k, please refer to appendix H

# 4. Net Asset Income (Commercial and Regeneration Assets)

4.1 The tables below show the latest monitoring position for the Council's investment, regeneration and other assets, the net income is used to meet net additional expenditure resulting from reduced government grant, Surrey County Council funding and other pressures.

See the commentary supporting tables 4.1 (b) and (c) for detailed explanations of the variance.

#### Commercial & Regeneration Assets 2023-24;

	Revised Budget	Forecast Outturn	Variance
	£'000	£'000	£'000
Income Less:	(46,129)	(46,355)	(227)
Landlord Costs	11,638	12,207	569
Net Rental Income Receivable	(34,491)	(34,148)	343
Loan Interest Payable	24,449	24,449	-
Minimum Revenue Provision	12,077	12,077	-
Sinking Funds - Cont. to	1,037	1,037	-

Net Income to fund revenue Budget	(7,321)	(6,634)	687
Set Asides	630	630	
Sinking Funds - Cont. from	(11,023)	(10,679)	344

Contribution from the Sinking Fund – the original budget £5.9m has been increased to £11.0m, this is due to a delay in the call down of a contractual obligation amounting to £4m due to a legal time limit, and this will now be drawn down in 2024-25 and mean that the £2.5 planned release of the sinking fund, will be a £1.5m contribution to the sinking fund.

This is a timing difference and the net effect over 2023-24 and 2024-25 is neutral.

The remainder relates to Charter Building & Roundwood Avenue refurbishments that were put into the sinking fund at 31 March 2023, as approved by the Corporate Policy & Resources Committee.

Table 4.1b Commercial Assets 2023-24;

	Revised Budget	Forecast Outturn	Variance
	£'000	£'000	£'000
Income	(41,711)	(42,077)	(366)
Less:			-
Landlord Costs	10,119	10,743	624
Net Rental Income Receivable	(31,592)	(31,334)	258
Loan Interest Payable	22,283	22,283	-
Minimum Revenue Provision	11,172	11,172	-
Sinking Funds - Cont. to	887	887	-
Sinking Funds - Cont. from	(9,493)	(9,149)	344
Set Asides	600	600	
Net Income to fund revenue Budget	(6,144)	(5,542)	602

Table 4.1c Regeneration Assets 2023-24;

	Revised Budget	Forecast Outturn	Variance
	£'000	£'000	£'000
Income	(4,417)	(4,278)	139

Less:			-
Landlord Costs	1,519	1,465	(54)
Net Rental Income Receivable	(2,898)	(2,814)	85
Loan Interest Payable	2,166	2,166	-
Minimum Revenue Provision	906	906	-
Sinking Funds - Cont. to	150	150	-
Sinking Funds - Cont. from	(1,530)	(1,530)	-
Set Asides	30	30	-
Net Income to fund revenue			
Budget	(1,177)	(1,093)	85

#### 5. Interest receivable and other income

- 5.1 Interest earnings £64k under recovery is due to lower than forecast cash balances for the year, offset by increased returns on investment following a rapid rise in the Bank of England Base Rate over the last quarter.
  - Since 1 July, there have been further upward movements in the Bank of England Base Rate, with a further rate increase predicted in the early autumn, and therefore, it could be possible to see a significant swing the other way in the following monitoring reports.
- 5.2 Loan interest charged to Knowle Green Estates Ltd, following the revised cost profile for Benwell Phase 1 & 2, the Council have had to raise a credit note in respect of the interest charged for 2022/23 and revised the forecasts for 2023-24 as a result.

#### 6. Grants & Contributions to/from Reserves

- 6.1 There are no significant changes to the above in the budget.
- 6.2 There have been no unbudgeted movements in reserves.

# 7. Knowle Green Estates Ltd (KGE):

7.1 On 19 July, the Board of KGE approved the revenue monitoring report for the 2023-24 as at 30 June, which showed an adverse variance of £383, on a net service budget of £428,400, i.e., less than 0.09% variance.

#### 8. Spelthorne Direct Services Ltd

- 8.1 The Board reviewed the revenue monitoring report for 2023-24 as at 30 June, and whilst the actual performance against budget showed an over recovery of (£19k), due to increase sales (additional customers) and lower costs, there were two major issues on the horizon, the variability of recycling costs and income, and additional startup costs on new contracts that take a few months to unwind through the profit and loss account.
- 8.2 Therefore, it was felt prudent to kept the forecast aligned to the approved 2023-24 budget at an over recovery of (£44k).

#### 9. Financial implications

9.1 Financial implications are as set out within the report and appendices and are subject to the final audit for the Council and its subsidiaries.

#### 10. Procurement

10.1 Comments please

### 11. Risk considerations

- 11.1 **Risk 1**: As referred to at para 2.4 and elsewhere in this report, the Council is facing substantial pressure on cash flow and its budgets in the future, in the context of several wider externalities, government funding limitations and ongoing financial uncertainty.
  - (a) **Mitigation:** Local measures that the Council can take to alleviate these external pressures continue to be reported and a residual risk remains given the external and evolving nature of this issue.
- 11.2 **Risk 2:** Budget underspends due to staff vacancies are being reported across a range of Service areas/Committee and if these budget variances continue for the remainder of the year this will impact the final outturn revenue budget for 2023/24. It could also result in underutilisation of the Council's financial resources at a time when demands on Council Services continue to grow.
  - (a) **Control/Mitigation:** An analysis of variance forecast at 31 March 2024 has been undertaken as part of the revenue budget monitoring process and it is being reported at para 1.4 that Officers are predicting a small under/overspend at the 31 March 2024. Service areas with higher levels of variances along with specific explanations are highlighted to support ongoing monitoring. For transparency there is inclusion of the budget position for all Service/budget areas.
- 11.3 **Risk 3:** Explanations provided by Cost Centre Managers for budget variances (whether adverse or favourable) may not provide sufficient insight to support future service planning and budget management.
  - (a) **Control/Mitigation:** A mechanism for challenge is in place across Finance, Group Heads and Cost Centre Managers to seek rationale and reasonable explanations where variances have been identified and are being reported.
- 11.4 **Risk 4**: Budget underspend due to staff vacancies reinforces a significant wider risk and issue facing local government in terms of recruitment and retention challenges. Reduced resources could also have an adverse impact on service delivery in terms of skills, knowledge, expertise, capacity and resilience.
  - (a) **Control/Mitigation:** (i)Corporate Establishment Review undertaken in 2023 (ii) Alternative models for service provision and sourcing resource pursued to ensure delivery of service needs in meeting mandatory and discretionary service requirements (iii) Annual Service planning process
- 11.5 **Risk** 5: Under recovery of income has been reported across some service areas
  - (a) **Control/Mitigation:** See earlier reference under risk 3 above.
- 12. Legal considerations
- 12.1 Comments please
- 13. Other considerations
- 13.1 There are no further considerations.
- 14. Equality, Diversity and Inclusion
- 14.1 There are no specific areas to highlight. However, equality, diversity and inclusion (EDI) are central to everything that Council does and are woven throughout Council's Corporate Plans.

# 15. Sustainability/Climate Change Implications

- 15.1 There are no significant implications arising from the report.
- 16. Timetable for implementation
- 16.1 Not applicable.
- 17. Contact Details
- 17.1 Paul Taylor Chief Accountant <a href="mailto:P.taylor@spelthorne.gov.uk">P.taylor@spelthorne.gov.uk</a>

**Background papers:** There are none.

### Appendices:

Appendix A – Net Revenue Budget Monitoring 2023-24 30 June 2023

Appendix B – Net Revenue Budget Monitoring by Committee 2023-24 30 June 2023

Appendix C - Net Revenue Budget Monitoring Reg & Admin Committee 2023-24 30 June 2023

Appendix D - Net Revenue Budget Monitoring CP&R Committee 2023-24 30 June 2023

Appendix E - Net Revenue Budget Monitoring CWH Committee 2023-24 30 June 2023

Appendix F – Net Revenue Budget Monitoring NS&E Committee 2023-24 30 June 2023

Appendix G - Net Revenue Budget Monitoring ED Committee 2023-24 30 June 2023 Appendix H – Net Revenue Budget Monitoring E&S Committee 2023-24 30 June 2023



# Net Revenue Budget Monitoring - 2023/24

### As at end of 30 JUNE 2023

Budget   Provecatr   Provecatr   Provecatr   Provecatr   Provecatr   Budget   Provecatr		2023/24	2023/24	2023/24		
Community Weight Communities   Community Weight Communi					Staffing	Staffing
Community   Comm						Actual
Cross Expenditure		11011000	Outturn		Duuget	Actual
Less Housing Benefit grant (21,821,000) [21,954,000) (42,084) (66,784)   Less Spedific Sea and charges income (13,354,100) [13,420,884] (66,784)   Ret Expenditure - broken down as below (25,570,700 (24,548,720 (888,980))   Regulatory / Administrative Committees (9,093,400 (845,1588 (498,842) (51,60 Community Wellbeing A Housing (44,1000 (4,099,550 (389,709 (86,951) (78,85) (79,900))   Regulatory / Administrative Committees (148,790) (148,790) (148,790) (88,942) (78,900)   Regulatory / Regulator		£	£	_	FTE	FTE
Less Housing Benefit grant (21,821,000) [21,954,000) (42,084) (66,784)   Less Spedific Sea and charges income (13,354,100) [13,420,884] (66,784)   Ret Expenditure - broken down as below (25,570,700 (24,548,720 (888,980))   Regulatory / Administrative Committees (9,093,400 (845,1588 (498,842) (51,60 Community Wellbeing A Housing (44,1000 (4,099,550 (389,709 (86,951) (78,85) (79,900))   Regulatory / Administrative Committees (148,790) (148,790) (148,790) (88,942) (78,900)   Regulatory / Regulator	On a Famous literature	00.745.000	50,000,004	(000.400)		
Less Specific fees and charges income   (13,345,100)   (34,26,847,20   (86,784)   (86,78				(822,196)		
Not Expenditure - broken down as below   25,670,700   24,548,720   (888,880)   Regulatory / Administrative Committees   6,938,400   6,769,055   (169,345   85,21   51,60   Community Wellbeing & Hotusing   4,410,800   4,099,550   (311,250)   109,17   109,				(66 784)		
Regulatory / Administrative Committees				, ,		
Corporate Policy & Resources		25,515,155	2 1,0 10,1 20	(000,000)		
Community Wellbeing & Housing   4,410,800   4,099,550   (311,250)   (109,17				(169,345)	85.21	66.15
178.83   1						46.88
Economic Development   (87,900)   (148,790)   (60,890)   4.00					l	92.86
NET EXPENDITURE AT SERVICE LEVEL   25,570,700   24,548,720   (1,021,980)   459.35   3   3   3   3   3   3   3   3   3					l	150.48
NET EXPENDITURE AT SERVICE LEVEL   25,570,700   24,548,720   (1,021,980)   459.35   3   3   3   3   3   3   3   3   3	· ·				l	3.00
Interest Earnings   (2,420,000)   (2,356,000)   64,000   (1,711,400)   (4,2077,349)   (365,949)   (365,949)   (4,171,400)   (4,2077,349)   (365,949)   (4,171,400)   (4,2077,349)   (365,949)   (4,171,400)   (4,278,065)   139,215   (1,638,100)   (2,207,441)   569,381   (2,274,810)	Environment & Sustainability	1,409,700	1,490,036	80,938	30.54	27.73
Investment Property Income   (41,711,400)   (42,077,349)   (365,949)   (43,173,349)   (365,949)   (44,173,000)   (4278,045)   139,215   139,215   12,007,481   569,381   25,172,800   25,172,800   25,172,800   25,172,800   26,	NET EXPENDITURE AT SERVICE LEVEL	25,570,700	24,548,720	(1,021,980)	459.35	387.10
Investment Property Income   (41,711,400)   (42,077,349)   (365,949)   (43,173,349)   (365,949)   (44,173,000)   (4278,045)   139,215   139,215   12,007,481   569,381   25,172,800   25,172,800   25,172,800   25,172,800   26,						
Regeneration Property Income	Interest Earnings	(2,420,000)	(2,356,000)	64,000		
Landlord Costs		1 ' ' '	, , , ,	(365,949)		
Debt Interest Payable		1 1 1 1 1				
Minimum Revenue Provision				569,381		
Set Aside				-		
Capitalisation of Interest on Development Properties Interest KGE         (1,400,000) (724,000)         - (724,000)         94,700           NET EXPENDITURE AFTER INTEREST EARNINGS         24,641,000         24,120,367         (520,633)           Appropriation from Reserves         Reserves - Revenue Contributions to Capital Outlay         750,000         750,000         - 5,000           Reserves - Revenue Contributions         1,037,100         1,037,100         - 5,000         - 750,000 </td <td></td> <td>1 ' '</td> <td></td> <td>-</td> <td></td> <td></td>		1 ' '		-		
Interest KGE   (818,700) (724,000)   94,700   NET EXPENDITURE AFTER INTEREST EARNINGS   24,641,000   24,120,367   (520,633)		,	1	-		
NET EXPENDITURE AFTER INTEREST EARNINGS   24,641,000   24,120,367   (520,633)				94 700		
Appropriation from Reserves  Reserves - Revenue Contributions to Capital Outlay Sinking fund contributions Release of funding from sinking funds  BUDGET REQUIREMENT  15,405,000  15,228,367  (176,633)   Grants  Section 31 Grants		' '		,		
Reserves - Revenue Contributions to Capital Outlay Sinking fund contributions Release of funding from sinking funds    1,037,100		24,641,000	24,120,367	(520,633)		
Sinking fund contributions   1,037,100   1,037,100   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (10,679,100)   344,000   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (176,633)   1,023,100   (10,000)   1,023,100   1,023	Appropriation from Reserves					
Release of funding from sinking funds	Reserves - Revenue Contributions to Capital Outlay	750,000	750,000	-		
BUDGET REQUIREMENT	Sinking fund contributions	1,037,100	1,037,100	-		
Section 31 Grants   Section 31 Grant   Section 32 Grant 32 G	Release of funding from sinking funds	(11,023,100)	(10,679,100)	344,000		
Section 31 Grants   (874,900)   (874,900)   (90,765)   235   (91,000)   (101	BUDGET REQUIREMENT	15,405,000	15,228,367	(176,633)		
Section 31 Grants   (874,900)   (874,900)   (90,765)   235   (91,000)   (101	Grante					
RSG		(874 900)	(874 900)	_		
New Homes Bonus				235		
Core Spending Power Guarantee				-		
Lower Tier Services Grant				3,719		
Ctax Admin Support Grant	Covid 19 Retail Discount	-	-	-		
DLUHC LA Housing Fund Retained Business Rates	Lower Tier Services Grant	(79,500)	(78,012)	1,488		
Retained Business Rates		-	(10,890)	(10,890)		
Allocation from National Non-Domestic Rate pool (#50,000) (#50,000) - Empty property premia (500,000) (500,000) - Empty property		-	-	-		
Empty property premia  NNDR Tariff Payment  Contributions to Reserves  Earmarked Reserves (Revenue Grants non-specific)  CIL Reserve  S106 Res		' ' '		-		
NNDR Tariff Payment	·		, , ,	-		
Contributions to Reserves   Earmarked Reserves (Revenue Grants non-specific)   -   -   -		(500,000)	(500,000)	-		
Earmarked Reserves (Revenue Grants non-specific)  CIL Reserve  \$1.06 Reserve  \$1.07 Reserve  \$1.07 Reserve  \$1.08 Reserve  \$1.09,300;  \$1.		_	_	-		
CIL Reserve		_	_	_		
S106 Reserve	. ,	_	_	_		
Shared Prosperity		-	-	_		
HLS Scheme		-	-	-		
Planning Performance Agreement	Contributions from Reserves	-	-	-		
Green Initiative Fund		(109,300)	(109,300)	-		
Local Plan Reserve				-		
Cost of Living Reserve				-		
Cont. from IFRS16 Reserve				-		
Cont. from IFRS16 Reserve (472,000) (472,000)				-		
NET BUDGET REQUIREMENT   8,664,700   8,482,619   (182,081)				-		
General Fund Reserves- Supplementary Estimate  Collection Fund Surplus/(deficit)  Income from Council Tax  Collection Fund Surplus/(deficit)  (8,764,700)  100,000  (8,764,700)  -	Cont. Holl II NO 10 NOSCIVO	(4/2,000)	- (472,000)	-		
General Fund Reserves- Supplementary Estimate  Collection Fund Surplus/(deficit)  Income from Council Tax  Collection Fund Surplus/(deficit)  (8,764,700)  100,000  (8,764,700)  -		-	-	-		
Collection Fund Surplus/(deficit)         100,000 (8,764,700)         - (8,764,700)           Income from Council Tax         (8,764,700)         - (8,764,700)	NET BUDGET REQUIREMENT	8,664,700	8,482,619	(182,081)		
Income from Council Tax (8,764,700) (8,764,700) -	General Fund Reserves- Supplementary Estimate			-		
	Collection Fund Surplus/(deficit)	100,000	100,000	-		
	Income from Council Tax	(8,764,700)	(8,764,700)	-		
	Not Position Over/ (Under) hudget		(400.004)	(400.004)		
Net Fosition - Over/ (Under) budget - (182,081) (182,081)	Net Position - Over/ (Under) budget	_	(182,081)	(182,081)		



# Net Revenue Budget Monitoring by Committee - 2023/24 Expenditure and Income Summary 30 JUNE 2023

Results to	Budget	Forecast	Variance of	Staffing	Staffing
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual
			Revised Bgt		
	£	£	£	FTE	FTE
Employees	4,820,000	4,758,355	(61,645)	85	66
Other Expenditure	2,590,000	2,660,700	70,700		
Income	(471,600)	(650,000)	(178,400)		
	6,938,400	6,769,055	(169,345)	85	66
Corporate Policy & Resources	, ,	, ,	, ,		
Employees	5,484,100	5,004,821	(479,279)	52	47
Other Expenditure	2,080,600	2,174,973	94,373		
Income	(614,300)	(728,236)	(113,936)		
	6,950,400	6,451,558	(498,842)	52	47
Community Wellbeing & Housing					
Employees	4,993,400	4,705,200	(288,200)		93
Other Expenditure	27,710,800	27,829,400	118,600		
Housing Benefit grant income	(21,821,000)	(21,954,000)	0		
Income	(6,472,400)	(6,481,050)	(141,650)		
	4,410,800	4,099,550	(311,250)	109	93
Neighbourhood Services					
Employees	7,262,600	7,088,834	(173,766)		150
Other Expenditure	3,119,700	3,009,280	(110,420)		
Income	(4,433,000)	(4,217,405)	215,595		
	5,949,300	5,880,709	(68,591)	179	150
Economic Development			,,		
Employees	232,400	171,510	(60,890)	4	3
Other Expenditure	328,000	328,000	0		
Income	(648,300)	(648,300)	(00,000)		
Fundament & Containability	(87,900)	(148,790)	(60,890)	4	3
Environment & Sustainability	4 000 400	4 504 000	(70,000)	31	28
Employees Other Expenditure	1,663,100	1,591,008	(72,092)		20
Income	461,100 (714,500)	601,522	140,422 18,607		
lincome	1,409,700	(695,893) <b>1,496,638</b>	86,938		28
	1,409,700	1,490,030	00,930	31	20
NET EXPENDITURE AT SERVICE LEVEL	25,570,700	24,548,720	(1,021,980)	459	387
		, ,	, , , , , ,		
Total Employees	24,455,600	23,319,729	(1,135,871)		
Total Other Expenditure	36,290,200	36,603,875			
Housing Benefit grant income	(21,821,000)	(21,954,000)	0		
Total Income	(13,354,100)	(13,420,884)	(199,784)		
NET EXPENDITURE	25,570,700	24,548,720	(1,021,980)		



# **Appendix C**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees	110,000	110,000	0	1.75	1.75	
Other Expenditure	104,200	104,200	0	1.70	1.10	
Income	0	.0.,200	0			
Audit	214,200	214,200	0	1.75	1.75	
	,	·				
Employees	269,300	269,300	0	6.00	วทบ	Part time staff member working on higher grade to cover the full time post.
Other Expenditure	24,700	24,700	0			
ncome	0	·	0			
Committee Services	294,000	294,000	0	6.00	5.60	
D						
Employees	334,000	349,000	15,000	4.00	2.00	Vacant post is being covered by Agency staff with higher costs
Other Expenditure	5,700	5,700	0			
Income	0	054.700	45.000	4.00	2.00	
Corporate Governance	339,700	354,700	15,000	4.00	2.00	
Employees	257,000	296,400	39,400			Apprenticeship levy payments of £68k partially off-set by lower payments expected against Market Supplement budget
Other Expenditure	372,700	372,700	0			
Income	0	·	0			
Corporate Management	629,700	669,100	39,400	0.00	0.00	
 	200 000	202 202	2.222	F 00	F 00	
Employees	290,900	293,200	2,300	5.69	5.69	
Other Expenditure Income	125,000 0	125,000	0			
Corporate Publicity	415,900	418,200	2,300	5.69	5.69	
Outporate Fublicity	410,300	410,200	2,300	3.09	5.05	

# **Appendix C**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees	1,149,000	1,049,000	(100,000)	26		Restructure of the service is in progress. Underspent expected due to
						vacant posts, partially being covered by agency & temporary staff.
Other Expenditure	466,700	466,700	0			
Income	(311,500)	(311,500)				
CServ Management & Support	1,304,200	1,204,200	(100,000)	26.07	18.67	
Employees	32,200	32,200	0			
Other Expenditure	403,300	403,300	0			
Income	0	0	0			
Democratic Rep & Management	435,500	435,500	0	0.00	0.00	
<b>D</b>	40.000	00.500	40,000			
Employees	42,300	88,500	46,200			
Other Expenditure	108,200	91,800	(16,400)			Court many by make a mant formal actions
Income	0	(31,900)	, , ,	0.00		Govt. new burden grant for elections
Elections	150,500	148,400	(2,100)	0.00	0.00	
Employees	200,600	196,300	(4,300)	3.89	3.60	
Other Expenditure	86,500	86,500	(4,300)	3.03	5.00	
Income	(1,000)	(1,000)	•			
Electoral Registration	286,100	281,800	(4,300)	3.89	3.60	
	,	,	( ) )			
Employees	363,000	347,000	(16,000)	6.56	5.76	
Other Expenditure	52,800	52,800	) O			
Income	0	0	0			
HR	415,800	399,800	(16,000)	6.56	5.76	

# **Appendix C**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees	864,400	824,400	(40,000)		13.08	Savings expected due to vacant posts expected to be covered by
				10.23	13.00	additional overtime payments & Temporary staff.
Other Expenditure	453,900	528,900	75,000			Overspent to be funded through Govt. grant to deliver 'Cyber treatment
<u> </u>		(400 000)	(400,000)			plan'
Income	0	(106,000)	(106,000)			Govt. Grant of £75k to deliver 'Cyber treatment plan' and remainder
						salary costs reimbursement expected from Woking BC relating to secondment of a member of staff
Information & Comms Technology	1,318,300	1,247,300	(71,000)	16.25	13.08	
Information & Commis Technology	1,310,300	1,247,300	(71,000)	10.23	13.00	
Employees	0	0	0			
Employees Other Expenditure	388,400	388,400	0			
Income	0	(900)	(900)			
Insurance	388,400	387,500	(900)	0.00	0.00	
<b>J</b>						
Employees	74,400	73,955	(445)	1.83	1.83	
Other Expenditure	31,500	31,800	300			
Income	(140,700)	,				
Land Charges	(34,800)	(34,945)	(145)	1.83	1.83	
	750.000	750.000	(0.000)			
Employees	758,800	750,800	(8,000)	11.78	6.78	Vacant posts are being covered by agency staff which are usually paid
Other Expenditure	(33,800)	(22,000)	11,800			in arrears.
Income	(18,400)	\ ' '	(39,600)			Higher recharged fees income expected against the budget
Legal	706,600	670,800	(35,800)	11.78	6.78	Thigher recharged lees income expected against the budget
	7 00,000	010,000	(55,566)		0.70	
Employees	74,100	78,300	4,200	1.39	1.39	
Other Expenditure	200	200	0			
Income	0		0			
Payroll	74,300	78,500	4,200	1.39	1.39	

# **Appendix C**

Results to	Budget	Forecast	Variance of	Staffing	Staffing
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual
			Revised Bgt		
	£	£	£	FTE	FTE
Employees	0		0		
Other Expenditure	0		0		
Income	0		0		
Misc Expenses	0	0	0		
Employees	0		0		
Other Expenditure	0		0		
Income	0		0		
Section 106	0	0	0		
Employees	0		0		
Employees Other Expenditure Income	0		0		
Income	0		0		
Community Infrastructure Levy	0	0	0		
Total Employees					
	4,820,000		(61,645)	85.21	66.15
Total Other Expenditure	2,590,000		70,700		
Total Income	(471,600)	(650,000)	(178,400)		
Net Total	6,938,400	6,769,055	(169,345)	85.21	66.15

## **Appendix D**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt	J		
	£	£	£	FTE	FTE	
Employees	795,200	786,200	(9,000)	12.90	13.10	Restructure of the service has taken place earlier in the year which has resulted in more staff members within the budget which has generated savings
Other Expenditure	(13,600)	(13,600)	0			
Income	(103,000)	(95,800)	7,200			
Accountancy	678,600	676,800	(1,800)	12.90	13.10	
<b>j</b> Employees	1,002,700	956,660	(46,040)	13.78	10.78	Underspend due to restructure of the team and vacant posts to establish how resources can be more efficiently allocated across the team.
Other Expenditure	(244,200)	(235,027)	9,173			
Income	(421,700)	(428,245)	(6,545)			
Asset Mgn Administration	336,800	293,388	(43,412)	13.78	10.78	
Employees Other Expenditure Income	239,200 3,200	239,200 3,200	0 0 0	1.00	1.00	
Chief Executive	242,400	242,400	0	1.00	1.00	
		,				
Employees	299,900	299,900	0	2.00	2.00	
Other Expenditure	1,000	1,000	0			
Income	0		0			
Deputy Chief Executives	300,900	300,900	0	2.00	2.00	

## **Appendix D**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt	J		
	£	£	£	FTE	FTE	
Employees Other Expenditure	£ 0 305,800	£ 0 331,939	£ 0 26,139	9.00 0.00	9.00	As part of the Asset Strategy Review being undertaken a number of the development sites have now been fully appraised to understand holding costs, and how to mitigate these where possible or as a minimum reduce the costs. As part of this review historic some historic utility charges have been identified, which total around £7.5k and have not been budgeted for. The review has also highlighted the current arrangement of guardians being in Hanover house, not providing the anticipated cost savings, but has left the council with additional unbudgeted costs in respect of electricity consumption. We are taking proactive steps to bring the current arrangement with the guardians to an end and will be implementing shared security guarding with the contractor who deals with security at Thameside House. Whilst there will be some holding costs for the site as we move forward, these will be substantially reduced, will be forecast, and can be included within budget forecasting/setting from hereon. The Asset Managers have now taken on responsibility for securing short term lettings for the vacant premises. Holding costs are being reviewed as part of an exercise to understand the contribution needed from tenants, where a rental income is not realistic. This information will be factored into our approach to achieve appropriate short-term lettings to offset all holding costs when analysed on a portfolio basis. It may not be possible to achieve short term lettings on all sites, but when additional income from some vacant sites held for development purposes are netted off against all vacant property costs, we aim for the
						net outturn to be as a low as possible.
Income	0	0	0			Print: 22/09/2023
Development Properties 06-23 v3	305,800	331,939	26,139	0.00	0.00	Pilit. 22/09/2023

## **Appendix D**

Resu	ılts to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Ju	un-23	Revised	Outturn	Forecast from	Budget	Actual	
	-			Revised Bgt	J		
		£	£	£	FTE	FTE	
I					0.00	0.00	
Emplo		0	0	0	0.00	0.00	
	Expenditure	36,500	42,651	6,151			
Incom		(66,600)	(81,591)				
Gener	ral Property Expenses	(30,100)	(38,940)	(8,840)	0.00	0.00	
		224 200	220 004	(4.200)	F 00	F 00	
Emplo	•	234,300	229,991	(4,309)		5.00	
	Expenditure	540,100	491,779	(48,321)			Underspend due to reduction in volume of printing
Ψ							externally and printers maintenance costs were lower than
<u> </u>				_			anticipated.
Incom	e	(23,000)	(23,000)				
IFaciiii	ties Management	751,400	698,770	(52,630)	5.00	5.00	
3							
Emplo		0		0			
Other	Expenditure	0		0			
Incom		0		0			
Know	le Green	0	0	0	0.00	0.00	
Emplo		99,000	99,400	400	2.00	2.00	
Other	Expenditure	2,400	2,400	0			
Incom		0		0			
MaT S	Secretariat & Support	101,400	101,800	400	2.00	2.00	

## **Appendix D**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
00 04.11 20	11011000		Revised Bgt	g	7 10 10 10 1	
	£	£	£	FTE	FTE	
Employees	174,500	173,870	(630)	3.00	3.00	
Other Expenditure	1,196,300	1,296,031	99,731			Overspend is due to consultant fees to conduct surveys for
						heat decarbonisation and energy efficiency works that is
Incomo		(00,600)	(00,600)			off-set by the Low Carbon Skills Grant. Successfully applied for Public Sector Low Carbon Skills
Income	0	(99,600)	(99,600)			Fund Grant that was not budgeted for.
Planned Maintenance Programme	1,370,800	1,370,301	(499)	3.00	3.00	Tana Chant that was not saugeted for
Employees	659,300	629,300	(30,000)	11.92	10.00	Savings expected due to vacant posts
Other Expenditure	(41,600)	(41,600)	(30,000)	11.92	10.00	Cavings expected due to vacant posts
Income	(41,000)	(41,000)	0			
Project Management	617,700	587,700	(30,000)	11.92	10.00	
		,	, ,			
Employees	0	0	0			
Other Expenditure	0	1,500	1,500			
Income	0	0	0			
Sea Cadets	0	1,500	1,500	0.00	0.00	
Employees	1,980,000	1,590,300	(389,700)			Monthly superannuation payments to SCC are expected to
Lilipioyees	1,900,000	1,390,300	(309,700)			be lower based on number of staff in the posts
						be lower based on number of stan in the posts
Other Expenditure	294,700	294,700	0			
Income	0	,	0			
Unapportionable CentralO/Heads	2,274,700	1,885,000	(389,700)	0.00	0.00	
I						
Total Employees	5,484,100	5,004,821	(479,279)	51.60	46.88	
Total Other Expenditure	2,080,600	2,174,973	94,373			
Total Income	(614,300)	(728,236)	(113,936)	=4.00	40.00	
Net Total	6,950,400	6,451,558	(498,842)	51.60	46.88	

## Appendix E

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt	_		
	£	£	£	FTE	FTE	
Employees	0	0	0			
Other Expenditure	0	(700)	(700)			
Income	0	0	, O			
SPAN	0	(700)	(700)	-	-	
Employees	512,000	521,800	9,800	10.67	9.00	The Council is utilising North West Surrey Alliance Health funding to pay for centres to be open on Saturdays therefore the apparent deficit is fully covered
Other Expenditure	20,000	20,200	200			
Income	(95,200)	(95,200)	0			
Community Care Administration	436,800	446,800	10,000	10.67	9.00	
Employees	755,400 284,400	715,700 297,100	(39,700) 12,700	19.42	17.17	A job offer has been made to fill the current vacancy
Income	(435,000)	(444,200)	(9,200)			
Community Centres	604,800	568,600	(36,200)	19.42	17.17	
	00.,000	300,000	(00,200)			
Employees Other Expenditure	169,700 106,700	170,500 135,700	800 29,000	4.17	3.61	This significant increase in costs (circa 60%) has arisen as a result of Appetito passing on their fuel and food cost increases
Income	(192,400)	(195,300)	(2,900)			
Meals on Wheels	84,000	110,900	26,900	4.17	3.61	
Employees Other Expenditure Income	554,900 6,500 (561,400)	519,900 22,500 (525,000)	(35,000) 16,000 36,400	10.80	8.80	Savings expected due to vacant posts, partially covered by temporary staff.  Expenditure against clinical supervision and Car mileage.  Income is expected to be lower against the budget mainly due to lower reimbursement expected from Surrey County Council
Spelthorne Family Support	0	17,400	17,400	10.80	8.80	

## Appendix E

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt	J		
	£	£	£	FTE	FTE	
Franksis			0			
Employees Other Expenditure	39,000	0 39,000	0	-	-	
I.	39,000	39,000	0			
Income Community Development	39,000	39,000	0			
Community Development	39,000	39,000	0		-	
Employees	0	0	0			
Other Expenditure	279,800	279,800	0			
Income	0	0	0			
General Grants	279,800	279,800	0	-	-	
Employees	1,470,000	1,332,600	(137,400)	27.78	27.08	The reason for the underspend on employees is that we have grant funding for
<del>u</del>						the Intensive Support Officer; Rough Sleeper Co-ordinator; and Rough Sleeper
Other Expenditure	E1 000	E4 000	0			Support Worker.
Other Expenditure	51,000 (2,000)	51,000 0	2,000			
D Income Housing Needs	1,519,000	1,383,600	(135,400)	27.78	27.08	
Trousing Needs	1,010,000	1,000,000	(100,400)	21.10	27.00	
Employees	509.600	501,500	(8,100)	13.27	8.77	
Other Expenditure	4,536,000	4,484,500	(51,500)			Hadron and the test services in Boot Access October
Income	(4,497,500)		`59,150 <sup>′</sup>			Underspends due to lower numbers in Rent Assure Scheme
Homelessness	548,100	547,650	(450)	13.27	8.77	
Employees	674,500	614,000	(60,500)	17.06	13.93	Reason for salary shortfall – We hold several vacancies in our team recruitment
						will take place but this needs to be in a staggered approach due to the number of
Other Evenenditure	34,500	43,800	9,300			recent people already recruited to our team.
Other Expenditure	(300,000)	(363,900)	(63,900)			Additional new burdens grants received from DWP. These grants are ringfenced
Income	(300,000)	(363,900)	(63,900)			to Housing Benefits but no control if and when they are issued
Housing Benefits Admin	409,000	293,900	(115,100)	17.06	13.93	Todaling Bollonia but no control il and whom they are issued
<u> </u>	122,300		(:::,:::)		13.34	
Employees	0	0	0			
Other Expenditure	21,872,000		95,100			
Income	(21,821,000)	(21,954,000)	(133,000)			Additional expenditure and grant income relates to Household support fund
						scheme
Housing Benefits Payments	51,000	13,100	(37,900)	-	-	

## Appendix E

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
00-0411-25	Reviseu	Outturn	Revised Bgt	Duaget	Actual	
	£	£	£	FTE	FTE	
	Z.	- Z	Σ.	FIE	FIE	
Employees	331,600	313,500	(18,100)	6.00	4 50	Vacancies at start of the financial year, offset partially by use of overtime
Other Expenditure	25,700	27,800	2,100	0.00		Table   Tabl
Income	0	0	0			
Leisure Administration	357,300	341,300	(16,000)	6.00	4.50	
Employees	0	0	0			
Employees	356,100	357,300	1,200			
Other Expenditure	(315,200)	(337,900)	(22,700)			SPC profit chare has increased due to inflation
Income Spelthorne Leisure Centre	40,900		<u> </u>			SBC profit share has increased due to inflation
Speithorne Leisure Centre	40,900	19,400	(21,500)	-	-	
Employees	12,600	12,600	0			
Other Expenditure	5,200	5,900	700			
Income	(3,800)	(3,800)	0			
Resource Centre	14,000	14,700	700	_	_	
Trees and Service	1 1,000	1 1,7 00	7.00			
Employees	1,600	1,600	0			
Other Expenditure	23,800	28,300	4,500			
Income	(7,400)	(12,600)	(5,200)			
Sports and Active Lifestyle	18,000	17,300	(700)	-	-	
Employees	_	0	0			
Employees Other Expenditure	0	0	0			
Income	(47,600)	(49,900)	(2,300)			
Sunbury Golf Club	(47,600)	(49,900)	(2,300)	_		 
Cumbary Com Club	(47,000)	(+3,300)	(2,300)			
Employees	0	0	0			
Other Expenditure	2,900	2,900	0			
Income	(8,000)	(8,000)	0			
Museum	(5,100)	(5,100)	0	-	-	

## Appendix E

Results to		Budget	Forecast	Variance of	Ctoffing	Ctoffing
1		Budget		Forecast from	Staffing	Staffing
30-Jun-23		Revised	Outturn		Budget	Actual
				Revised Bgt	FTF	
		£	£	£	FTE	FTE
Employees		0	0	0		
Other Expendit	IIro	27,100	27,100	0		
Income	uie	27,100	27,100	0		
Youth		27,100	27,100	0		_
Touti		21,100	27,100	<u> </u>		_
Employees		1,500	1,500	0		
Other Expendit	ure	32,000	32,000	0		
Income	ui o	(3,000)		0		
Arts Developn	nent	30,500	30,500	0	-	-
		1 ,	,	-		
Employees		0	0	0		
Other Expendit	ure	8,100	8,100	0		
Income		(3,900)		0		
Other Expendit Income Public Health		4,200	4,200	0	-	-
Employees		0	0	0		
Employees Other Expendit	ure	0	0	0		
Income		0	0	0		
Events		0	0	0	-	-
Employees		0		0		
Other Expendit	ure	0		0		
Income		0		0		
		0	0	0		
<u> </u> .						.
Employees		0		0		
Other Expendit	ure	0		0		
Income		0		0		
		0	0	0		
Total Employee	ae.	4,993,400	4,705,200	(288,200)	109.17	92.86
Total Other Ex			27,829,400	118,600	109.17	92.00
Total Income	Jenului e		(28,435,050)	(141,650)		
Net Total		4,410,800	4,099,550	(311,250)		92.86
ivet rotai		4,410,800	4,099,550	(311,250)	109.17	92.86

Results to 30-Jun-23	Budget Revised	Forecast Outturn	Variance of Forecast from	Staffing Budget	Staffing Actual	Comments
30-3411-23	Reviseu	Outturn	Revised Bgt	Buuget	Actual	
	£	£	£	FTE	FTE	
Employees	516,800	374,800	(142,000)	13.00		Savings expected due to vacant posts which are unlikely to be filled mainly due to On-Street Parking Management service has moved with Surrey County Council
Other Expenditure	919,000	796,000	(123,000)			No expenditure expected for On Street Parking management service which has moved with Surrey County Council
Income	(1,490,300)	(1,380,000)	110,300			Expected shortfall of Income by £261k mainly due to On Street Parking Management service has moved with Surrey County Council, partially off set by higher income relating to Off-Street Parking
Car Parks	(54,500)	(209,200)	(154,700)	13.00	7.35	-, mg
Employees	76,000	76,000	0	1.67		The vacant post is filled and savings to be used to develop the service with additional payments.
Other Expenditure	181,400	181,400	0			
Income '	0	0	0			
Community Safety	257,400	257,400	0	1.67	0.83	
Employees Other Expenditure Income	0 119,000 0	0 119,000 0	0 0 0			
Depot	119,000	119,000	0	0.00	0.00	
Employees Other Expenditure Income	1,227,900 156,000 (3,200)	1,227,900 156,000 (6,200)	0 0 (3,000)	23.61	22.97	
Neighbourhood Serv Mgt Support	1,380,700	1,377,700	(3,000)	23.61	22.97	
Employees Other Expenditure Income	381,200 16,000 (436,600)	388,964 16,000 (436,600)	7,764 0 0	7.00	7.00	
Building Control	(39,400)	(31,636)	7,764	7.00	7.00	

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees		0	0			
Employees Other Expenditure	2,500	2,700	0 200			
Income	(1,600)	(1,688)	(88)			
Food Safety	900	1,012	112	0.00	0.00	
_		·				
Employees	0		0			
Other Expenditure	24,900	24,900	0			
Income	0	0	0			
Bus Station	24,900	24,900	0	0.00	0.00	
Employees	0	00.000	0			
Other Expenditure Income	62,800	62,800	0			
Income	(390,300)	(440,000)				Income is expected to be higher due to more burials
Cemeteries	(327,500)	(377,200)	(49,700)	0.00	0.00	
Employees	4 400 500	4 400 450	(44.044)	00.70	00.70	
	1,183,500	1,169,456	(14,044)	20.72	20.72	
Other Expenditure	54,500	56,536	2,036			
Income Environmental Health Admin	0	(417)	(417)	20.72	20.72	
Environmental Health Admin	1,238,000	1,225,575	(12,425)	20.72	20.72	
Employees	0	0	0			
Other Expenditure	100,700	92,400	(8,300)			
Income	(4,300)	(4,300)				
Environmental Protection Act	96,400	88,100	(8,300)	0.00	0.00	
Employees	227,300	217,814	(9,486)	4.61	4.61	
Other Expenditure	8,900	9,178	278			
Income	(127,400)	(127,400)				
Licensing	108,800	99,592	(9,208)	4.61	4.61	

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from Revised Bgt	Budget	Actual	
	£	£	£	FTE	FTE	
F		0				
Employees	0	0	0			No hudget for manifeles of modicale for Toyi drivers 8 DDC abouts
Other Expenditure	3,300	11,308	8,008			No budget for provision of medicals for Taxi drivers & DBS checks
Income	(65,000)	(65,100)	(100)	0.00	0.00	
Taxi Licensing	(61,700)	(53,792)	7,908	0.00	0.00	
Employees	668,800	652,800	(16,000)	19.00	14.00	Vacant posts are being covered by agency staff which are usually paid in arrears
Other Expenditure	161,300	161,300	0			
ncome	(47,700)	(46,600)	1,100			
Street Cleaning	782,400	767,500	(14,900)	19.00	14.00	
Street Cleaning Employees						
Employees	0		0			
Other Expenditure	1,500	1,500	0			
	0		0			
Public Conveniences	1,500	1,500	0	0.00	0.00	
Employees	0	0	0			
Other Expenditure	16,100	26,457	10,357			Budget will be exceeded; big increase in abandoned dogs; rise in kennelling
			·			fees; needs to be reviewed
Income	(5,300)	(5,300)	0			
Rodent & Pest Control	10,800	21,157	10,357	0.00	0.00	
Note: SAT = Spelride						
Employees	188,400	188,400	0	6.00	5.00	Vacant post is being covered by temporary staff with additional payments
Other Expenditure	49,600	49,600	0			
Income	(72,400)	(72,400)	0			
SAT	165,600	165,600	0	6.00	5.00	
	100,000			0.00	0.00	
Employees	0	0	0			
Other Expenditure	3,600	3,600	0			
Income	0	0	0			
Abandoned Vehicles	3,600	3,600	0	0.00	0.00	
Employees						
Employees Other Expanditure	24,600	0 24,600	0			
Other Expenditure			0			
Income Revenue Report 30-06-23	3 v3 (41,200)	(41,200)	0			

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Allotments	(16,600)	(16,600)	0	0.00	0.00	
Employees	0		0			
Other Expenditure	21,600	21,600	0			
Income	0	_ :,000	0			
Environmental Enhancements	21,600	21,600	0	0.00	0.00	
						No. of the state o
Employees	1,223,000	1,223,000	0	33.22	29.00	Vacant posts are being covered by agency staff which are usually paid in arrears
Other Expenditure	661,700	661,700	0			
		·				No income expected due to loss of Highways maintenance contract with both
Income	(249,300)	(64,300)	185,000			Runnymede BC & Surrey County Council. Staffing budget was already
Income		, , ,	,			reduced to reflect that but this was missed out as picked up by the Group Head after the budget process.
D Grounds Maintenance	1,635,400	1,820,400	185,000	33.22	29.00	Tread after the budget process.
Employees Other Expenditure		, ,	,			
Employees	0	0	0	0.00	0.00	
Other Expenditure	109,800	109,800	0			
Income	(75,000)	(90,000)	(15,000)			Lammas recreation grounds licence income received in arrears for last 2 years
Parks Strategy	34,800	19,800	(15,000)	0.00	0.00	youro
Employees	0		0	0.00	0.00	
Other Expenditure	10,000	10,000	0			
Income	(27,400)	(27,400)	0			
Public Halls	(17,400)	(17,400)	0	0.00	0.00	

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees	1,569,700	1,569,700	0	50.00		Vacant posts are being covered by agency staff which are usually paid in arrears
Other Expenditure	410,900	410,900	0			
Income	(1,049,000)	(1,061,500)	(12,500)			
Refuse Collection	931,600	919,100	(12,500)	50.00	39.00	
Employees	0	0	0			
Other Expenditure	0	0	0			
Income	(347,000)	(347,000)	0			
Waste Recycling	(347,000)	(347,000)	0	0.00	0.00	
Ĭ						
Total Employees	7,262,600	7,088,834	(173,766)	178.83	150.48	
Total Other Expenditure	3,119,700	3,009,280	(110,420)			
Total Income	(4,433,000)	(4,217,405)	215,595			
Net Total	5,949,300	5,880,709	(68,591)	178.83	150.48	

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## **Economic Development**

## Appendix G

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Fundamen	000 400	474 540	(00,000)	4.00	2.00	
Employees	232,400	171,510	(60,890)	4.00	3.00	1 vacant post - recruitment started for replacement.
Other Expenditure	196,700	196,700	0			
Income	(106,000)					
Economic Development	323,100	262,210	(60,890)	4.00	3.00	
Employees	0		0			
Other Expenditure	131,300	131,300	0			
Income	(200,000)	(200,000)	0			
Staines Market	(68,700)	(68,700)	0	0.00	0.00	
ф						
Employees	0		0			
Other Expenditure	0		0			
Income	(342,300)	(342,300)	0			
Staines Town Centre Management	(342,300)	(342,300)	0	0.00	0.00	
9						
Total Employees	232,400	171,510	(60,890)	4.00	3.00	
Total Other Expenditure	328,000	328,000	0			
Total Income	(648,300)	(648,300)	0			
Net Total	(87,900)			4.00	3.00	

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## **Environment & Sustainability**

## **Appendix H**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
			Revised Bgt			
	£	£	£	FTE	FTE	
Employees Other Expenditure	95,500	95,500	0			
Income	95,500	95,500	0			
Emergency Planning	95,500	95,500	0	0.00	0.00	
Franksissa		0	0			
Employees Other Expenditure	9,700	9,700	0			
Income	9,700	9,700	0			
Energy Initiatives	9,700	9,700	0	0.00	0.00	
Employees	0	0 2,177	(4.422)	0.00	0.00	ASD management sharms on Lang Lang Day flat has been consulted an
Employees Other Expenditure	6,600	2,177	(4,423)			A2D management charge on Long Lane Rec flat has been cancelled on 20th June thus savings is due.
Income	(25,900)	(7,293)	18,607			Housing no longer retains the use of the Long Lane Rec flat after SBC
1	( 1,111,	( ,,	.,			councillors agreed to make it available to the Stanwell Events Foodbank.
n <del>-</del>						The new lease is now for £500 per annum which is much lower than the
						previous lease when it was used for temporary accommodation .
Parks Properties Project	(19,300)	(5,116)	14,184	0.00	0.00	
Employees	1,193,400	1,122,126	(71,274)	22.41	20.60	Unfilled Vacancy; MAT agreement 12/4/23 to convert FTE of .81 to 2x.50
Employees	1,193,400	1,122,120	(11,214)	22.41	1	posts
Other Expenditure	189,100	274,275	85,175			Legal Fees will be overbudget; may be another public enquiry re: former
·						Debenhams site
Income	(603,000)	(603,000)	0			
Planning Development Control	779,500	793,401	13,901	22.41	20.60	
Employees	469,700	468,882	(818)	8.13	7 13	Currently holding open a post; offset by P/T Local Plan Manager doing
	100,700	700,002	(310)	0.10		overtime
Other Expenditure	151,500	211,170	59,670			Consultants doing work for hearings; awaiting outcome of ECM in Sept in
						connection with Local Plan; Software costs exceeded budget
Income	(85,600)		0			
Planning Policy	535,600	594,452	58,852	8.13	7.13	

## **Environment & Sustainability**

## **Appendix H**

Results to	Budget	Forecast	Variance of	Staffing	Staffing	Comments
30-Jun-23	Revised	Outturn	Forecast from	Budget	Actual	
30-3411-23	Itevisea	Outturn	Revised Bgt	Daaget	Actual	
	£	£	£	FTE	FTE	
Employees	0	0	0			
Other Expenditure	8,700	8,700	0			
Income	0	0	0			
Water Courses & Land Drainage	8,700	8,700	0	0.00	0.00	
Employees	0	0	0			
Other Expenditure	0	0	ő			
Income	Ő	0	ő			
Staines Upon Thames Programme	0	0	0	0.00	0.00	
Employees	0	0	0			
Other Expenditure	0	0	0			
Income	0	0	0			
	0	0	0	0.00	0.00	
Employees	0	0	0			
Other Even diture	0	0	0			
Other Expenditure Income	0	0	0			
income	0	0	0	0.00	0.00	
	<u>_</u>		<u>_</u>	0.00	0.00	
Employees	0	0	0			
Other Expenditure	0	0	Ö			
Income	0	0	Ö			
	0	0	0	0.00	0.00	
Employees	0	0	0			
Other Expenditure	0	0	0			
Income	0	0	0			
	0	0	0	0.00	0.00	
Total Employees	1,663,100	1,591,008	(72,092)	30.54	27.73	
Total Other Expenditure	461,100	601,522	140,422	33.01	•	
Total Income	(714,500)		18,607			
Net Total	1,409,700		86,938	30.54	27.73	



#### 17th October 2023

Dear Sir/Madam,

#### RE: Plan-making reforms: consultation on implementation

Please, see Spelthorne Borough Council's ('the Council') formal response to the Department for Levelling Up, Housing and Communities' consultation on proposed plan-making reforms ('the proposals') below.

The Council has found it difficult to respond to the proposals as many of them are vague and lack a level of detail required for a consultee to provide a fully informed response. Notwithstanding this, the Council appreciates the opportunity to make the following comments on the proposals:

#### Chapter 1 – Local Plan contents

The Council is supportive of the requirement of a 'locally distinct vision' to provide direction for the plan.

It is noted that the Levelling Up and Regeneration Bill will provide for National Development Management Policies ('NDMPs') that are subject to a separate consultation. Without further detail on the scope of the NDMPs it is difficult to envisage what the proposed local DM policies would cover. The Council agrees in principle that local DM policies (as all policies) should be underpinned by appropriate justification and enable the delivery of the plan's vision, but it is not entirely clear what this would entail in practice. It is important that the proposed approach does not lead to the implementation of an overtly intricate NDMP framework that would inhibit the ability of Local Planning Authorities to effectively influence development on a local level. This centralisation of planning powers would reduce the influence public has on the planning process.

The Council is generally supportive of templating of local plans. It is, however, important that they are not restrictive, and are flexible enough to allow for dealing with a plethora of spatial challenges.

#### Chapter 2 – The new 30 month plan timeframe

It is not entirely justified why 30 months is the appropriate timeframe for the production of local plans. Whilst the Council is generally positive that some of the measures contained within the proposals can likely lead to some gains in production time, it is not evident how this will lead to a drastic reduction in production time from the Government's stated current average of 7 years (84 months) down to 30 months. To expedite the creation of local plans, it is imperative that local councils receive ample resources, a well-equipped workforce, and extended support from the government.



The Council is concerned that the 30 month timeframe is unachievable if the capacity of statutory consultees to provide timely input is not increased. Whilst it is noted that chapter 9 of the proposals sets out the requirement for prescribed public bodies to assist with plan-making, this requirement on its own will not help with resourcing and staffing issues that these public bodies are facing.

The Council is also concerned that there is a risk for councils such as Spelthorne Borough where all-up elections are held, where the administration of the council could change overnight. This will certainly cause issues with timings if elections coincide with critical points in the 30 month timeframe.

It is not clear what the consequences of delaying a plan beyond the 30 months will be. It appears that the 30 months will be a policy requirement rather than a legal one. It is important that some flex to this timeframe is possible as there are many uncertainties that may delay the plan production. This is further elaborated throughout this response.

The speed of plan production by a Council can be hampered by committee cycles, seeking approval for consultation and to report the outcomes. Other practical considerations are consultation periods, with best practice being not to hold consultation during state school holidays or if they are held during this time to extend beyond the minimum periods. Over three Local Plan consultations this can impact the time scales of production.

#### Chapter 3 - Digital plans

The Council is not principally opposed to the digitisation of planning processes and are supportive of the ambition to ensure the open sharing of standardised data between authorities. The Council does, however, query the lack of detail around what specific tools will be available, what they will achieve, and how they will necessarily lead to more efficient plan-making. It is not clear how this will contribute towards the massive reduction in production time required for a local plan to be produced within 30 months of commencement.

The Council would support standardised software for inputting consultation responses and standardised templates for producing the documents required for submission to PINS.

#### Chapter 4 – The local plan timetable

It is important that LPAs keep an up to date and publicly available timetable. Currently, this is done through the form of a Local Development Scheme. The proposal to simplify and add flexibility to this process will help keep local communities and other stakeholders informed and is welcomed by the Council.

#### Chapter 5 – Evidence and the tests of soundness

Expectations on evidence to be more proportional is a sound principle. It is, however, not clear from the consultation materials what this would entail. Rather, this is deferred to potential future guidance on what 'proportionate' and 'adequate' entails. In the Council's response to the

Spelthorne Borough Council, Council Offices, Knowle Green, Staines-upon-Thames, TW18 1XB www.spelthorne.gov.uk customer.services@spelthorne.gov.uk 01784 451499



consultation on changes to the National Planning Policy Framework published in December 2022, and responded to by the Council on 1<sup>st</sup> March 2023, concern is expressed over the removal of the requirement for plans to be justified. The requirement for evidence to justify plans but no need for plans to be justified is a self-contradiction, and clarity on this is required.

The proposal suggest that fewer evidence base documents will be required to be formally considered at examination. More details on what evidence is currently produced that would not be required under the new system and why this evidence is considered superfluous is required for the Council to be able to meaningfully comment on this proposal.

The Council supports the proposal for freezing data and evidence in the plan-making process. It is important that the window(s) for submitting data and evidence are clearly defined to provide certainty for interested parties. This will reduce frequent iteration which causes delay to plan production.

#### Chapter 6 – Gateway assessments during plan-making

The addition of gateway assessments in the plan-making process is supported by the Council in principle. These assessments will help provide certainty to LPAs that the plan is on the right track and avoid costly abortive work.

It is important that a consistent approach is taken to the gateways and the examination. It is not clear how this will be achieved. Having different assessors through the gateways and the examination will risk causing inconsistency. Having the same assessor conducting the gateway assessments behind closed doors and the examination in public will likely be perceived to be an issue with openness and transparency, which would be in disregard of the Seven Principles of Public Life. Clarity as to how this would be approached would be appreciated.

#### **Chapter 7 - Plan examination**

In principle, the approach of using panels of Inspectors to increase efficiency at key stages of the process is supported by the Council, however, there are concerns around the lack of staffing and resourcing of the Planning Inspectorate to accommodate this.

A shorter minimum notification for hearings runs the risk of alienating local residents and community groups. In many cases organisations such as parish councils and Residents Associations meet on a monthly basis, which means a minimum notification period of three weeks is likely to exclude these groups.

#### Chapter 8 – Community engagement and consultation

Whilst the Council is generally positive towards additional consultation early on in the process, but there is concern over the running of a consultation and processing and implementing the responses into the Project Initiation Document could take more time than the prescribed 4 months.



The usage of templates to guide representation submission is generally supported by the Council. It is, however, important that representations made that do not follow the format of the templates are still allowed and taken into account.

Other practical considerations are consultation periods, with best practice being not to hold consultation during state school holidays, or, if they are held during this time, to extend beyond the minimum periods. Over two local plan consultations this can impact the time scales of production.

#### Chapter 9 – Requirement to assist with certain plan-making

In order to achieve the 30 month timeframe for plan-production it is of utmost importance that statutory bodies are able to provide timely input. A requirement for these bodies to assist with plan-making can be useful as far as they are sufficiently resourced to fulfil this role. It is not clear from the consultation materials what, if any, additional funding will be granted to these bodies.

#### **Chapter 10 – Monitoring of plans**

Monitoring of plans is a crucial tool to ensure the transparency and efficiency of plans. Nationally prescribed monitoring metrics can be helpful in providing certainty around monitoring expectations; however, the proposed metrics do not necessarily show the entire picture of how well a plan is delivering sustainable development. They are quantitative measures of numbers of dwellings with no metrics for matters such as good design and placemaking, contributions towards modal shifts from car to active transport, or contributions towards health and wellbeing. Whilst it is noted the proposed metrics are a minimum and there is scope for more locally determined monitoring metrics, it is disappointing to see that sustainability is not considered essential.

#### **Chapter 11 – Supplementary plans**

The proposed introduction of Supplementary Plans in favour of Supplementary Planning Documents (SPDs) is generally supported by the Council. Supplementary Plans would, unlike SPDs, have full development plan status. Supplementary Plans would not, unlike other development plan documents, undergo public examination. Supplementary Plans would be subject to one round of public consultation. A level of iteration is hereby lost, and this could reinforce the perception that local communities and other stakeholders are excluded from the planning process.

#### **Chapter 12 – Minerals and waste plans**

The Council is not a minerals and waste planning authority and opts not to comment on this chapter.

#### **Chapter 13 – Community Land Auctions**



From the consultation materials it is not clear if the landowners 'bid' to have their site selected would be a planning consideration on par with the sustainability of a site. What weight will the financial benefits of a site be granted vis-à-vis matters such as ecology and landscape impact? This is seemingly deferred to secondary legislation, which makes making meaningful comments on the proposal difficult. There is a risk here that local authorities will be incentivised to allocate the most financially beneficial sites over more sustainable sites, especially in light of local government funding cuts.

#### Chapter 14 – Approach to roll out and transition

It is noted that a small cohort of front runner authorities will be identified to prepare new-style local plans early to essentially 'trial' the new system. There does not, however, seem to be a mechanism to receive feedback from these authorities and incorporate this feedback into changes to the new system. This level of iteration would be beneficial.

#### Chapter 15 – Saving existing plans and planning documents

The Council notes the intention to require adoption of plans under the current system by 31<sup>st</sup> December 2026, with a 30<sup>th</sup> June 2025 cutoff for submission of plans of this style. The existing development plan will remain in force until a new-style local plan is adopted, and this approach is supported.

#### **Equalities impacts**

There is concern from the Council that the focus on digital technology will be exclusionary to people who lack the means or knowledge to access this. The Council would be grateful to understand further what support will be available to ensure the planning process is made as inclusive as possible.

I trust the above comments are clear. If there is any uncertainty about any of the above, please do not hesitate to contact the strategic planning team at Spelthorne Borough Council via email addressed to planning.policy@spelthorne.gov.uk.

Yours sincerely,

Councillor Malcolm Beecher

Chair of the Environment and Sustainability Committee

Spelthorne Borough Council



## **Member's Briefing Pack**



Title	Greenfield Recreation Ground			
	Wild flower meadow update			
Purpose of the report	To note			
Report Author	Jackie Taylor Group Head Neighbourhood Services			
Ward(s) Affected	Riverside and Laleham			
	Staines South			
Exempt	No			
<b>Exemption Reason</b>	Not applicable			
<b>Corporate Priority</b>	Environment			
Recommendations	Committee is asked to:			
	<ul> <li>Note the first year results of monitoring the wildflower meadow project in Greenfield Recreation Ground, Laleham</li> </ul>			
Reason for Recommendation	Not applicable			

#### 1. Summary of the report

1.1 This report seeks to provide an update on the wildflower meadow project undertaken using funding from the Green Initiatives Fund (GIF) in 2023.

#### 2. Key issues

2.1 As agreed and as a condition of the GIF bid, the Biodiversity Officer was to carry out botanical assessments of the meadow in June and August and deliver a to note report for Committee detailing success rates of the seed sowing programme

#### 3. Options analysis and proposal

3.1 There are no options as the meadow project has been delivered and this report is to note only.

#### 4. Financial implications

4.1 Seven thousand four hundred pounds was requested and awarded from the GIF to deliver this project. The total cost to deliver this project was six thousand six hundred pounds which is slightly lower than expected due to adjustments to the seed mix purchased.

#### 5. Risk considerations

5.1 This is a to note report only, there is no evidence of seed failure which would have been identified as a potential risk.

#### 6. Procurement considerations

6.1 The germination success rate of the seeds was extremely high and achieved excellent results. Future purchase of wildflower seed from Naturescape Ltd can be considered a sound investment should the meadow show any signs of needing any new seed. This can be funded from existing budgets.

#### 7. Legal considerations

7.1 Legal have been consulted and have no additional comments.

#### 8. Other considerations

Coverage below is scored on the DAFOR scale for botanical recording i.e. species occurring as Dominant, Abundant, Frequent, Occasional or Rare (in descending order of abundance) within the area.

- 8.1 Seed was sown following ground preparation by the parks maintenance team in March 2023.
- 8.2 Signage was placed at all entrances to the area explaining the reason for the ground preparation and providing contact details for the Biodiversity Officer. Two phone calls were received in the first week asking what seeds had been used. Emails were received from a neighbouring resident in late May enquiring when the flowers would bloom and the resident expressed their excitement at seeing the meadow in full colour. No further communication was received from the public.
- 8.3 The first flowers were observed on 7<sup>th</sup> June 2023 when poppies began to flower.
- 8.4 By 30<sup>th</sup> June, the meadow was full of colour with eight of the 12 annual species which were sown now flowering Corn Chamomile, Cornflower, Common Poppy, Opium Poppy, Corn Marigold, Wild Mustard, Scented Mayweed and Corncockle. Cover of sown flowers was dominant throughout the meadow, with some areas showing nearly 100% coverage.
- 8.5 Ragwort, previously occasional to frequent in the area, was observed rarely within the rotavated and seeded area. Prickly Lettuce, previously rare in the meadow area, was evident at occasional levels with localised areas of frequent occurrence.
- 8.6 By 31<sup>st</sup> August, several species continued to flower with overall coverage of sown annuals remaining dominant. Common and Opium Poppy had reduced in abundance to only rare in the meadow, but Corn Chamomile, Cornflower, Corn Marigold, Corncockle and Scented Mayweed continued to dominate. Knapweed and Musk Mallow were present rarely and represented a few individuals which had succeeded in flowering in their first year.
- 8.7 Prickly Lettuce continued to do well in some areas of the prepared ground, with localised patches of frequent occurrence. Along with the more desirable annuals from the seed mix, frequency of this disturbed ground weed will reduce as the park matures and the sward develops from an arable field into a hay meadow.

- 8.8 Field Forget-me-not, Wild Pansy, Yellow Rattle and Night-flowering Catchfly were not observed through the year but may have been obscured by the vigorous growth of other species. Additional Yellow Rattle will be sown in autumn 2023 following the hay cut in order to harness its important inhibitory effects on grass growth.
- 8.9 Of the perennial species sown, only Knapweed and Musk Mallow flowered in 2023 but this was to be expected given the relatively late sowing date. The remaining perennial species will begin flowering from spring 2024.
- 8.10 Invertebrate abundance was extremely high throughout with bees, butterflies, moths and more present on every visit. Yellow Meadow Ant nest mounds have re-established within the rotavated area, likely colonising from the adjacent undisturbed patches in the park.
- 8.11 Some annual species (particularly poppies) did not thrive and reach the same abundance in Greenfield as they did using the same seed mix in Lammas Park. This is likely due to variation in the local soil conditions between the two parks. As these are annual species which will naturally reduce in abundance as the meadow matures and perennials flourish, no additional seeding of these species is proposed.
- 8.12 Year 1 of the meadow creation project can be considered a success, with the project contributing towards Spelthorne's enhanced biodiversity duty and the park now much more attractive for residents.

#### 9. Equality and Diversity

- 9.1 Accessibility of the park has been maintained at pre-existing levels.
- 9.2 The parks maintenance teams have continued to keep paths around and through the meadow mowed short to retain the same level of accessibility as before commencement and allow all park users to enjoy the enhanced nature up close.

#### 10. Sustainability/Climate Change Implications

10.1 Wildflower meadows store more carbon than existing land uses, while also supporting a richer and more varied flora and fauna to benefit biodiversity in keeping with the Council's enhanced conservation duty.

#### 11. Timetable for implementation

- 11.1 The annual hay cut took place in late September and will be followed by sowing of additional Yellow Rattle seeds. A spring cut in March 2024 will allow new flowers to compete and grow amongst the grasses.
- 11.2 Green hay for meadow creation projects in other parks can be harvested from the meadow from summer 2024, if desired.

#### 12. Contact

12.1 Jackie Taylor j.taylor@spelthorne.gov.uk

**Background papers:** There are none.

Appendices: There are none



# Electric Vehicle Infrastructure Strategy 2023-2030 Draft

#### **Executive Summary**

The following strategy explores the implementation of electric vehicle charging infrastructure within Spelthorne. This has been developed in response to the climate change strategy (2022) which outlined a key action to further improve EV infrastructure throughout the borough and develop an EV infrastructure strategy. Additionally, residents and businesses will be able to transition to EVs without the fear of not being able to charge them, therefore not hindering their life or business.

Our strategic objectives are to:

- Reduce greenhouse gas emissions from transportation.
- Improve the air quality through reducing harmful pollutants attributed to internal combustion vehicles, nitrous oxide, and particulate matter.
- Adhere to SBCs climate change strategy and respond to the climate emergency.
- Generate a sustainable income stream to enable the council to meet its service needs and invest in green initiatives.
- Utilise Spelthorne's unique location in relation to key national transport infrastructure to provide charging facilities for use of the users of this infrastructure.
- Develop local EV infrastructure to support residents and businesses.
- Ensure sufficient power is available in the local grid for EV infrastructure development.

The target audience for this strategy is:

• Our residents, visitors, and businesses.

There are government targets at both national and local level that encourage the uptake of EVs as a means of climate change mitigation and to improve air quality in urban environments. This strategy builds upon these ambitions, outlining how Spelthorne Borough Council will facilitate electric vehicle charging infrastructure within Spelthorne.

#### <u>Introduction</u>

The predominant vehicle type in Spelthorne is currently petrol and diesel cars and vans. However, the recent increasing popularity of electric vehicles (EVs) coupled with the upcoming ban of sale of new petrol and diesel cars and vans

by 2035 has meant that there is a strong case for furthering EV infrastructure within Spelthorne.

Emissions attributed to the use of petrol and diesel cars contribute to harmful pollutants that impact public health. Electric vehicles produce zero emissions from the point of use, and therefore carry significantly lower environmental impacts over their lifecycle than petrol and diesel alternatives.

Spelthorne Borough Council (SBC) declared a climate emergency in 2020. Additionally, the transport sector is the largest carbon emitting sector in the UK economy. Therefore, any action that can be taken towards mitigating climate change contributions within this sector should be considered and prepared for by governments at all levels, including SBC.

Surrey County Council and Mayor of London both have targets relating to EV infrastructure. This, in addition to the location of Spelthorne in relation to key transportation infrastructure around London and the number of London commuters, makes it an ideal place for EV charging infrastructure.

Specific to Spelthorne's location relative to London, the ULEZ expansion may further increase the ownership of "Plug-in-hybrid" and electric vehicles for commuters into London.

Spelthorne is uniquely located in that the M25, M3 and Heathrow are all either within, or border the borough. This transport infrastructure services millions of cars yearly. Therefore, Spelthorne can utilise this location to provide EV charging facilities to meet the needs of EV owners that are dependent on this infrastructure.

As vehicle manufactures ramp up production of EVs, there is increasing pressure from both government and manufacturers to further develop EV infrastructure. The UK government is indicating that this is to be led by local governments alongside private organisations. Therefore, this demonstrates the requirement for a comprehensive EV infrastructure strategy.

#### **Policy Context**

#### National policy.

The Government's aim for all new cars and vans to have zero emissions is set out in The UK's Road to Zero Strategy. Under this strategy, the end of the sale of new cars and vans that are not zero emission was set for 2040. However, this was updated in November 2020 with the publication of the Government's Electric Vehicle Infrastructure Strategy. This set out the vision and action plan for electric vehicle provision ahead of the new date of the ban on new petrol and diesel cars and vans forward to 2030. With the sale of new hybrid cars and vans set to be banned in 2035. This ban was again changed to 2035 by the government in September of 2023.

It is expected that this transition will be consumer led and will be supported by measures set out in this strategy.

Spelthorne is an air quality monitoring zone, so any action to improve air quality must be considered as a significant factor.

#### Regional policy

Surrey County Council (SCC) declared a climate emergency in 2019 and set a target of meeting zero carbon emissions by 2050.

Surrey Climate Change Strategy outlines a joint framework for collaborative action across Surrey. This included 8 chapters, of which transport is listed as a key target aiming for a 60% reduction in emissions by 2030 against current "business as usual".

The Surrey County Council Air Quality Strategy outlines the importance of reducing emissions across the county, incorporating all districts and boroughs to work in partnership to reduce emissions from transport.

The Surrey EV strategy was adopted in 2019 as part of the Surrey transport plan. The strategy details the requirement to, and methods of encouragement for, the transition to electric vehicles within Surrey, including local authority partners such as SBC in the provision EV charging infrastructure.

#### Local policy

SBC declared a climate emergency in 2020 and adopted its Climate Change Strategy in 2022. Key action 22 of this strategy is intended to improve EV infrastructure throughout the borough and develop an EV infrastructure strategy.

#### Aims and Objectives

The aim of this strategy is to:

Develop a borough wide methodology to enable the transition to electric vehicles as part of SBC's commitment to addressing the climate emergency. Ensuring sustainable transport for residents and travellers in the future.

To achieve this, the SBC has set the following objectives:

#### As a local authority and employer:

 Utilise EV infrastructure for staff uses and through electrification of the council operated fleet.

#### As a licencing authority:

- To engage, inform and encourage Spelthorne taxi drivers to switch to electric vehicles.
- Working with SCC to identify areas to install on street EV chargers for taxi drivers, businesses, and residents.

#### Acting in accordance with building regulations:

 As of the 15th of June 2022, new homes and buildings in England are required to have EV charging points fitted.

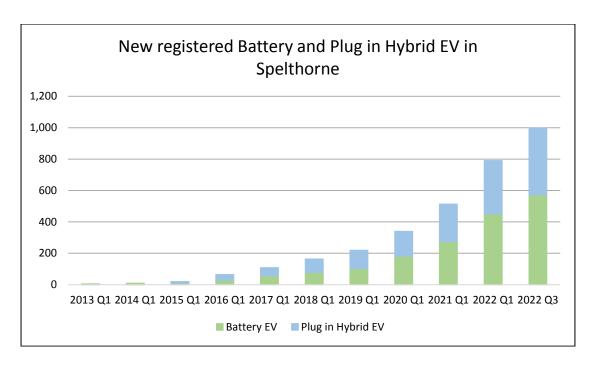
#### Acting as a landowner, car park operator and landlord:

- Encourage the uptake of EVs amongst Spelthorne residents, visitors and businesses through the provision of easily accessible, convenient public charging infrastructure across Spelthorne.
- Be able to stay up to date with developments in the technologies around EV infrastructure and make necessary updates where appropriate in a timely manner.

#### **Demand for Electric Vehicles and EV Charging**

The most significant demand factor for electric vehicle charging provision is the proposed ban of sale of new petrol and diesel cars and vans by 2035. Therefore, it is important that SBC is prepared for the increase in electric vehicles within the borough and ensures sufficient charging provision for all residents.

The chart below outlines the growth in battery electric vehicles (BEVs) and plug in hybrid electric vehicles (PHEVs) from Quarter 1 2014 to Quarter 3 2022.



Source: Department for Transport Statistics – Vehicle Licensing Statistics (Table VEH0132, 2022) <a href="https://www.gov.uk/government/collections/vehicles-statistics">https://www.gov.uk/government/collections/vehicles-statistics</a>

January 2021, 12.5% of new registered cars sold were battery electric vehicles, by December 2022, that market share has risen to 39.4% battery electric vehicle sand Plug in Hybrid Electric Vehicles.

The number of plug-ins on the road is rapidly increasing, with one in five new cars purchased in London being a plug-in electric or hybrid vehicle.

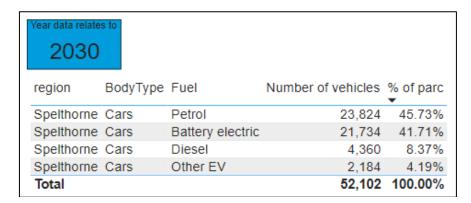
Nationally, in December 2022 alone there were over 50,000 new plug-in vehicle registrations, with 42,000 being pure electric, representing 40% of the market share.

The current charging infrastructure is already showing signs of strain, as news headlines from Christmas 2022 reported that many EV drivers waited for hours for access to charging points. This highlights the inadequacy of the current system during peak demand.

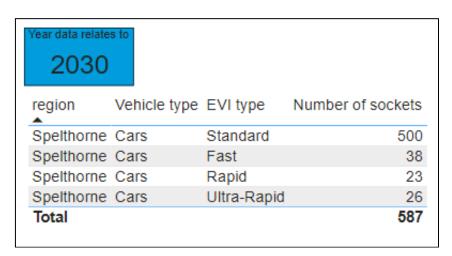
The prices for new electric vehicles are reducing as supply chains are becoming more effective on a global scale, which is contributing to the greater accessibility of electric vehicles and popularisation. Further to this, many car and van manufacturers are responding to government policy and consumer demand through offering both more fully electric models and supplying these models at higher volumes.

With the increasing uptake of BEVs and PHEVs, infrastructure must be established to ensure sufficient supply of chargers to current and future electric vehicle owners.

Below is a chart outlining the predicted number and market share of electric vehicles in Spelthorne by the year 2030 (NEVIS 2023):



Below is a chart detailing the predicted number of electric vehicle charge points required to meet the demands of a moderate uptake of electric vehicles by 2030. Broken down by charger speed (NEVIS 2023):



#### **Electric Vehicle Chargers**

There are four different types of electric vehicle chargers (demonstrated below). By taking this into account in implementing electric vehicle infrastructure specific use cases and demands can be met.

Below demonstrates the four main types of chargers:

Slow	<ul><li> Up to 3kW AC chargers</li><li> 3 pin home plug, used for overnight charging</li></ul>
Fast	<ul><li>Usually between 7kW and 22kW AC chargers</li><li>Installed in some properties and car parks</li></ul>
Rapid	<ul><li>43kW to 150kW DC chargers</li><li>Installed in short stay carparks</li></ul>
Ultra Rapid	<ul> <li>Any charger with DC rapid speeds of over 150kW</li> </ul>

Table outlining the time to charge popular electric cars from 0% to 100% (AC Charging), and 20% - 100% (DC Charging):

Typical time to charge in hours 0% – 100%					
Charger Speed	Nissan Leaf (2019)	LEVC TX (Taxi)	Renault Zoe (Cheap citycar)	Tesla Model Y (2022 Best Seller)	
3-pin plug	27 hrs	14 hrs	23 hrs	36 hrs	
3.6kW	17 hrs	9 hrs	14 hrs	22 hrs	
7kW	10 hrs	5 hrs	8 hrs	12 hrs	
22kW	10 hrs	2 hrs	3 hrs	8 hrs	
Typical Charge time in minutes 20% – 80%*					
50KW	50 min	30 min	50 min	60 min	
150kW	30 min	N/A	N/A	20 min	

#### Types of Electric vehicles:

Below is a list of electric vehicle types that utilise different technologies:

Require electric charging infrastructure:

BEV Battery electric vehicle.
PHEV Plug in hybrid electric vehicle.

Require hydrogen supply infrastructure:

**FCEV** Hydrogen fuel cell electric vehicle.

#### **Existing EV charging infrastructure within Spelthorne.**

Most existing EV chargers across the borough are owned and operated by private organisations, on private land.

As of 2023 SBC owns 6 publicly accessible charge points, which are located in Elmsleigh multistorey car park, Staines-upon-Thames.

## Developing public charging infrastructure within SBC owned car parks, throughout Spelthorne:

The development of EV charging infrastructure will be approached through provisioning the two charging concepts, residential charging and rapid hub charging. This will ensure that through all uses, electric charging provision will meet both residents and local business needs.

#### Residential/destination charging.

The residential, or destination charging concept consists of slower charge points, designed to charge cars over longer periods of time to reduce wear on the battery. They are best placed in locations where users complete their journeys. They also enable those who do not have access to charging at home to charge in local car parks/on street overnight.

#### Residential charging use case:

Catering for residents that do not have access to home charging for their vehicles, the slower 7kw charging enables overnight charging.

#### On street:

Surrey County Council have conducted pilot installations of their on-street charge point network. There have been 20 installed in the pilots within Spelthorne.

In March 2023, SCC signed a contract with Connected Kerb to supply up to £60 million worth of on street electric vehicle charge points. This commits SCC towards its 2030 target of 10,000 publicly accessible charge points by 2035.

#### Car parks:

Implementing slower 7kW charge points within car parks located in areas where residents are eligible for paid season tickets would enable these residents to charge their vehicles overnight and over longer periods of time.

Whilst these charge points are not designed for use cases where users are mid-journey and require rapid charging, they serve a purpose in enabling those who are not requiring a rapid charge option a slower charge.

#### Rapid hub charging:

The rapid hub charging concept consist of a few, ultra rapid charging points designed for use mid-journeys, and by users who want to charge their vehicles in the quickest possible times. the concept is functionally similar to a conventional petrol station. Rapid and Ultra-rapid charge points carry a premium cost as they are able to charge electric cars at much faster rates in comparison to other charge points.

While slower 7kW (fast) chargers are, although limited, becoming available throughout Spelthorne, the 50kW+ (rapid) and 150kW+ (ultra-rapid) chargers are few and far between, with only four currently operational in the area. Thus, taking advantage of this opportunity could lead to a significant advantage in meeting the growing demand. There is now availability for up to 350kW chargers to be installed as technology improves and speeds increase.

The shift towards sustainable electrified transport presents a unique opportunity for SBC to reframe its approach concerning car parks. The versatile nature of electric vehicle charging infrastructure allows for any car park to evolve into the "petrol station forecourt" of the future.

As the sale of petrol and diesel vehicles will be banned in 2030 and electric vehicles become more common, the Council can provide electricity in a similar manner to fuel providers in the past.

#### EV rapid charging use cases

Providing an EV rapid charging hub in Spelthorne would offer several benefits, including increased accessibility to rapid charging for residents and visitors who may have reservations about adopting new EV technology. This increased accessibility will help to accelerate the adoption of low and zero-emission vehicles throughout the region, and the Borough in particular.

The use of rapid hubs can be similar to petrol stations, meaning that charging can be accessible to those that are used to the petrol station format.

SMEs and taxi drivers are also facing the prospect of electrification within their industries. The presence of a local, easily accessible rapid charging hub would aid in their transition towards more sustainable transport practices.

Additionally, they can ensure that visitors to Spelthorne's town centres will be able to charge their vehicles, which can encourage economic sustainability within these centres.

#### Location

Spelthorne is a uniquely advantageous location for rapid hub implementation. With the distribution of population centres, coupled with major transportation infrastructure (M3, M25 and Heathrow Airport). There is case that rapid hub concept will be greatly utilised.

#### Scope for a mixed approach:

To cater for both potential primary use cases of electric vehicle charge points, a mixed speed of charge point approach will be appropriate in some settings, dependent upon user demands.

#### Proposed outline for charge point implementation:

The implementation of SBC owned and operated charging infrastructure will be conducted in phases.

Both Surrey County Council and private EV infrastructure installers are extending the availability of 7kW destination chargers throughout the borough. As a result, phase 1 will address the requirement for rapid and ultrarapid charge points within Spelthorne that is not currently being met. Phase 2 will build upon the successes of phase 1, enabling the provision of slower destination chargers within SBC owned car parks.

#### Phase 1: 2023 - 2030

Phase 1 will focus SBC infrastructure on the provision of Rapid and Ultrarapid charge points in strategic locations of high demand. Focusing on the appropriate car parks previously outlined in this document, as there is a shortage of these charge points within and around Spelthorne.

#### Phase 2: 2025 - 2030

Following the implementation of the much needed rapid and ultrarapid chargers, an extension of Spelthorne's residential/destination charging can be undertaken. Building upon the existing residential charging points. This phase will be undertaken in existing Spelthorne carparks, dependent upon the EV charging demands of their surrounding areas.

#### Across both phases:

Throughout the proposed implementation timeline will be continued support of both Surrey County Council, and private companies in their development of 7kW destination charge points. Collaborating to ensure even distribution to meet the demands of the borough.

In addition, it is now planning requirement that all new developments with parking must provision electric charging.

#### **Engagement:**

In each individual project conducted within both phases, impacted communities will be consulted. Additionally, to ensure that the projects positively impact residents and local communities, measures will be taken to record charge point usage and to endeavour that Spelthorne residents and businesses see the best rates.

# Strengthening EV charging infrastructure across Spelthorne Borough Council's offices and investment developments:

In addition to car park EV infrastructure, the Council will seek to increase EV infrastructure within council offices, the depot and leisure centres.

This will increase staff utilisation and enable more staff to consider switching to EVs. It will also enable access for customers of the leisure centres to EV charge points.

Further to this, the development of EV infrastructure within the Council depot will enable further electrification of the Council owned fleet of vehicles in the future.

Knowle Green Estates will provide their tenants with electric vehicle charging capability through installation of EV charge points. This will be dependent upon the relevant demands and user need at each asset.

#### **Challenges and Solutions**

The ever accelerating and development of EV and transport technology remains a challenge that must be considered at a strategic level. Spelthorne will need short, medium and long term future-proof plans incorporating a flexible approach to EV charging across the borough in order to optimise commercial advantage and limit risk.

Additionally, SBC will need to consider new approaches, technologies and developments to private low carbon transportation that may have an impact on the Borough. SBC will amend the strategy and relevant policies to reflect these technologies when and if they arise.

Electrical capacity of the local network within Spelthorne will be a key consideration in the future development of EV infrastructure. The Council will work with energy providers and the district network operator (DNO), along with other key actors to develop the capacity required and ensure works undertaken meet the requirements of the DNO.

Generating income from charge points and not a cost, to the Council will depend on utilisation and uptake of EV charging infrastructure and wholesale electricity cost. Given the demands for EV infrastructure are growing exponentially this risk is minimised. Proactive marketing of charge points I also reduces the risk of charge points becoming a cost to the Council.

Utilisation of charge points can also be affected by the pricing structure for the charge points. A fair, market driven pricing structure will prevent pricing from hindering the charging infrastructure's financial success. Additionally, concessions can be made in charging prices for residents and businesses within Spelthorne to incentivise the transition to electric vehicles. SBC will explore if this structure can be utilised to manage traffic challenges, and if so, how.

Infrastructure developed as part of phase 1 will require capital investment to see the generation of income. These costs will include the potential for substations from the DNO and the electric charging points themselves. As consumers adopt EVs and utilisation of charge points increases, the returns on this investment will increase.

Flooding is a challenge that must be considered within Spelthorne. Any future development of EV infrastructure within the borough must consider mitigating factors to flooding in place.

Anti-social behaviour and vandalism can negatively impact EV charge point infrastructure. To prevent this, enforcement in addition to lighting and cameras can be implemented in each development. This must be considered during implementation and maintenance of the charge points.

Ensuring that all electric charge point users can use all EV charge point infrastructure is paramount. Any development should include measures to enable accessibility for people of all abilities.

#### **Technological Risks:**

There remains the risk of emerging technologies within personal transport that may make conventional EV charging obsolete. Technologies such as better battery solutions, hydrogen or other unforeseen developments. This would have an adverse effect on any existing or future EV charging infrastructure planned and outlined within this strategy. Therefore, an element of focus must be kept on the technological progress of emerging technologies to ensure we are adaptable.

#### Targets and measurements plan of delivery

Below is a table outlining the key aims and metrics that enable the delivery of electric vehicle charge points and the overall visions of the EV strategy.

Methodology for measurement will encompass annual data collection from online sources (ZapMap) coupled with internal SBC data. This data collection will be presented through annual update reports published under this strategy.

Aims	Target	Baseline	Metric
Income generation from SBC owned charge points.	To increase the income generated by SBC owned charge points	£952 in total (generated from 6 chargers in the period 2020 – 2023)	Amount of income generated for the Council
Making EV charge points accessible for residents.	Increase the number of SBC owned charge points, enabling charging for residents, and generating income.	6 publicly accessible SBC charge points	Number of publicly accessible SBC charge points.
Make charging infrastructure more accessible	400 publicly accessible charge points	54 publicly accessible charge points	Number of publicly accessible charge points
To reduce the number of petrol- and diesel-powered vehicles in Spelthorne	A reduction in petrol and diesel vehicles by 20,000 by 2030.	50,000 petrol and diesel vehicles as of 2023.	Reduction in number of petrol- and diesel-powered vehicles.

Annual deliverables				
Indicator	Measurement			
Number of SBC owned charge points installed	Council Data			
Number of overall publicly accessible charge points installed within the borough (Private + Surrey County Council)	Data provided by ZapMap*			

<sup>\*</sup>a private company that records and presents all publicly accessible charge points

Although in September 2023, the government pushed back the ban of sale of new petrol and diesel cars and vans to 2035, most major car manufacturers are continuing with their transition to 100% electric fleets before this time. Therefore, any and all infrastructure work should continue to meet the demand brought about by consumers and vehicle manufacturers.

#### **Continuous review**

As transport is an ever-changing industry, this document must be continually reviewed and updated with the most up to date information to ensure that the strategy remains fit for purpose. This strategy is to be formally revisited on an annual basis.